



# Environment and Natural Resources Trust Fund

## 2026 Request for Proposal

### General Information

**Proposal ID:** 2026-280

**Proposal Title:** Uncovering Drivers of Fecal Contamination in Minnesota's Waters

### Project Manager Information

**Name:** Satoshi Ishii

**Organization:** U of MN - College of Biological Sciences

**Office Telephone:** (612) 624-7902

**Email:** ishi0040@umn.edu

### Project Basic Information

**Project Summary:** This project will identify the sources and influencing factors of fecal contamination in Minnesota's surface waters and provide a decision support tool for water managers.

**ENRTF Funds Requested:** \$500,000

**Proposed Project Completion:** June 30, 2029

**LCCMR Funding Category:** Water (B)

### Project Location

**What is the best scale for describing where your work will take place?**

Statewide

**What is the best scale to describe the area impacted by your work?**

Statewide

**When will the work impact occur?**

During the Project and In the Future

## Narrative

### **Describe the opportunity or problem your proposal seeks to address. Include any relevant background information.**

Over half of Minnesota's rivers, lakes, and streams have been identified as "impaired," and fecal bacteria is one of the largest causes of impairment. Fecal bacteria are chosen to indicate the contamination of water with feces, but they provide only a partial picture of the risk posed to human, animal, and environmental health. Further investigation is required to identify the likely source of contamination for risk mitigation. Prioritization for risk mitigation is complicated by a lack of knowledge about what pathogens, and at what concentrations, were introduced into a waterbody by fecal contamination. This includes the identification of emerging threats, such as highly pathogenic avian influenza (HPAI), not currently tested for in natural waters. HPAI and other waterborne pathogens can be deposited by infected wildlife or livestock directly and through runoff. Many of these pathogens, including HPAI, can survive for months in water, particularly at cold temperatures. They can subsequently spread to humans, livestock, and wildlife, compromising public and animal health and perpetuating local cycles of transmission. Characterizing pathogens infecting fecally-contaminated waters and identifying factors that influence pathogen presence, concentration, and source, would enable water quality managers to more rapidly and efficiently identify and prioritize waters for risk mitigation.

### **What is your proposed solution to the problem or opportunity discussed above? Introduce us to the work you are seeking funding to do. You will be asked to expand on this proposed solution in Activities & Milestones.**

Our overall objective is to identify sources of high-risk fecal contamination and factors that increase the likelihood of contamination. We will profile pathogen assortment, load, and persistence; source of contamination; impact of significant precipitation events; and waterbody characteristics. To provide actionable information for water managers, we will develop a geostatistical model of fecal contamination risk and create a visual dashboard. We will attain our objective through the following activities:

Activity 1: Quantify the enteric pathogen load in Minnesota's rivers, streams, and lakes during normal and extreme precipitation conditions, determine the associated host source of fecal contamination, and identify factors associated with elevated pathogen load.

Activity 2: Determine the persistence of enteric pathogens identified and determine the waterbody characteristics, water quality measures, and sources of contamination that can influence bacterial persistence.

Activity 3: Create and validate a model of fecal contamination in the Upper Mississippi and Minnesota River Basins and develop a dashboard that can be used by water managers to anticipate contamination and prioritize areas for risk mitigation.

### **What are the specific project outcomes as they relate to the public purpose of protection, conservation, preservation, and enhancement of the state's natural resources?**

The specific project outcomes are (1) the levels of pathogens and their sources in Minnesota's watersheds, (2) the factors influencing the persistence of pathogens, (3) a pathogen predictive model, and (4) a fecal contamination dashboard for water managers. The information obtained in this project will be available to water managers through a dashboard to identify (i) when and where water testing efforts should be intensified due to an elevated threat of high-risk contamination and (ii) if contamination is detected, which scenarios to prioritize for risk mitigation.

## Activities and Milestones

### Activity 1: Quantify enteric pathogen load and determine the source of contamination

**Activity Budget:** \$183,000

**Activity Description:**

The objective of this activity is to measure the levels of fecally transmitted pathogens in Minnesota’s waters and determine what type of host was likely responsible for the fecal contamination.

Task 1: Enhance microbial source tracking assay with emerging pathogens of concern

We have developed and validated a high-throughput microbial source tracking and pathogen detection (HT-MST) tool that can measure the levels of 37 pathogens. We will add emerging pathogens of concern to local water managers, including HPAI.

Deliverable 1: Updated HT-MST tool

Task 2: Test Minnesota waters for pathogens and associated source species

We will sample 10 fecally impaired waterbodies in each of the Upper Mississippi and Minnesota River Basins 6 times per year (3 high-flow, 3 low-flow) during Years 1-2. Using HT-MST, we will identify pathogens, quantify pathogen load, and detect genetic markers indicating pathogen hosts/sources. General water quality will also be measured.

Deliverable 2: Summary of pathogens, pathogen load, and sources

Task 3: Test Minnesota waters following heavy precipitation

We will do supplemental HT-MST testing at the sites from Task 2 within 24 hours following heavy precipitation, defined as rainfall in an area’s top 10%.

Deliverable 3: Better understanding of the effects of precipitation on pathogens

**Activity Milestones:**

| Description  | Approximate Completion Date |
|--|-----------------------------|
| HT-MST tool updated with emerging pathogens          | December 31, 2026           |
| Summary of pathogens, pathogen load, and sources     | June 30, 2028               |
| Summary of the effects of precipitation on pathogens | December 31, 2028           |

### Activity 2: Determine the persistence of major or emerging zoonotic enteric pathogens in water

**Activity Budget:** \$180,000

**Activity Description:**

The objective of this activity is to characterize persistent pathogens in Minnesota’s waters.

Task 1: Sequence the genomes of major pathogens detected multiple times

For any major or emerging pathogen (e.g. Campylobacter, Salmonella, pathogenic E. coli, Cryptosporidium, HPAI) detected multiple times within a basin, we will obtain isolated cultures for whole genome sequencing. By identifying the genomes of pathogens, we will be able to detect risk-associated factors (e.g., toxin and antibiotic resistance genes), identify the genotypes, and analyze how these genotype populations change over time. Identical isolates observed over multiple sampling times will be considered persistent.

Deliverable 1: Genetic profiles of species multiple times and persistent strains within them

Task 2: Identify risk factors for persistent strains

In most cases, persistent pathogens indicate an ongoing source of contamination, which should be mitigated to protect human, animal, and environmental health. We will identify waterbody characteristics, water quality measures, and sources of contamination associated with persistent vs. non-persistent pathogens. We will identify risk factor similarities and differences across species.

Deliverable 2: Summary of the presence and risk factors of persistent pathogens

**Activity Milestones:**

| Description  | Approximate Completion Date |
|--|-----------------------------|
| Persistent pathogens identified                                  | June 30, 2029               |
| Summary of the presence and risk factors of persistent pathogens | June 30, 2029               |

**Activity 3: Predict pathogen presence and load across the Upper Mississippi and Minnesota River Basins**

**Activity Budget:** \$137,000

**Activity Description:**

This activity aims to provide a tool for water managers to predict pathogen load in all impaired waters in the Upper Mississippi and Minnesota River Basins.

Task 1: Develop a pathogen-predictive model

Using all samples collected in Activity 1, we will model pathogen load as a function of factors known to affect fecal contamination: water flow, precipitation, temperature, vegetation type, land use, soil type, and landscape. We will use a geostatistical mixed-effect model, which will allow us to predict pathogen load at sites beyond those measured in Activity 1.

Deliverable 1: Predicted pathogen load across both basins

Task 2: Validate the predictive model

We will internally validate our model using 10-fold cross-validation, which makes optimal use of the data. If performance is low, we will re-derive the model employing an AI-based algorithm.

Deliverable 2: Performance assessment of the final model

Task 3: Create a dashboard for water managers

We will summarize our predictions in a series of maps on a fecal contamination dashboard. Working with water managers, we will determine which information is most useful to present and how best to present it in order to inform recommendations for testing and risk mitigation.

Deliverable 3: Fecal contamination dashboard

**Activity Milestones:**

| Description                                      | Approximate Completion Date |
|--|-----------------------------|
| Model predictions obtained                       | December 31, 2028           |
| Pathogen-predictive model validated              | March 31, 2029              |
| Fecal contamination dashboard for water managers | June 30, 2029               |

## Project Partners and Collaborators

| Name         | Organization            | Role            | Receiving Funds |
|--------------|-------------------------|-----------------|-----------------|
| Gillian Tarr | University of Minnesota | Co-Investigator | Yes             |
| Caitlin Ward | University of Minnesota | Co-Investigator | Yes             |

## Long-Term Implementation and Funding

**Describe how the results will be implemented and how any ongoing effort will be funded. If not already addressed as part of the project, how will findings, results, and products developed be implemented after project completion? If additional work is needed, how will this work be funded?**

This project's immediate product is a dashboard, which will be designed to support the decisions of Minnesota water managers on how and where to improve water quality. We will apply the same/similar approach to other watersheds in MN in collaboration with local water managers. We will further seek state and federal funds (e.g., MPCA, EPA) to expand our microbial source tracking and pathogen detection research to improve surface water quality and mitigate health risks.

## Other ENRTF Appropriations Awarded in the Last Six Years

| Name                               | Appropriation                                  | Amount Awarded |
|------------------------------------|--|----------------|
| Advanced Biofilter for N2O Removal | M.L. 2024, , Chp. 83, Art. , Sec. 2, Subd. 07d | \$325,000      |

## Project Manager and Organization Qualifications

**Project Manager Name:** Satoshi Ishii

**Job Title:** Associate Professor

**Provide description of the project manager's qualifications to manage the proposed project.**

Satoshi Ishii is an Associate Professor at the BioTechnology Institute (BTI) and the Department of Soil, Water, and Climate (SWC) at the University of Minnesota. Dr. Ishii's research focuses on environmental microbiology and biotechnology, including water quality and public health microbiology. He has over 20 years of experience working on microbial source tracking and pathogen detection. Dr. Ishii has managed multiple projects related to the proposed subject, some of which were done in collaboration with the Minnesota Pollution Control Agency and local watershed management organizations.

**Organization:** U of MN - College of Biological Sciences

**Organization Description:**

The University of Minnesota is the main research and graduate teaching institution in the state of Minnesota. The BioTechnology Institute provides advanced research, training, and university-industry interaction in biological process technology. In the Department of Soil, Water, and Climate, we seek to improve and protect the quality of soil, air, and water resources in natural and managed ecosystems, through research, teaching, and extension.

## Budget Summary

| Category / Name                       | Subcategory or Type | Description  | Purpose   | Gen. Ineligible | % Benefits | # FTE | Classified Staff? | \$ Amount        |
|---------------------------------------|---------------------|--|---|-----------------|------------|-------|-------------------|------------------|
| <b>Personnel</b>                      |                     |  |   |                 |            |       |                   |                  |
| Satoshi Ishii                         |                     | Lead and manage the project                                    |   |                 | 27%        | 0.12  |                   | \$28,118         |
| Gillian Tarr                          |                     | Advise/supervise researchers                                   |   |                 | 27%        | 0.45  |                   | \$90,378         |
| Caitlin Ward                          |                     | Advise/supervise researchers                                   |   |                 | 27%        | 0.21  |                   | \$41,404         |
| 1 Postdoctoral research associate     |                     | Perform experiments and data analysis                          |   |                 | 21%        | 3     |                   | \$238,586        |
| 3 Undergraduate researchers           |                     | Collect water samples and analyze data                         |   |                 | 0%         | 1.17  |                   | \$39,594         |
|                                       |                     |  |   |                 |            |       | <b>Sub Total</b>  | <b>\$438,080</b> |
| <b>Contracts and Services</b>         |                     |  |   |                 |            |       |                   |                  |
|                                       |                     |  |   |                 |            |       | <b>Sub Total</b>  | -                |
| <b>Equipment, Tools, and Supplies</b> |                     |  |   |                 |            |       |                   |                  |
|                                       | Tools and Supplies  | Chemicals for water quality analysis                           | Necessary to measure general water quality (nutrients, etc.)  |                 |            |       |                   | \$10,000         |
|                                       | Tools and Supplies  | Chemicals and laboratory supplies for microbiological analysis | Necessary to quantify pathogens, grow bacteria, and sequence genomes (culture media, petri dishes, pipette tips, DNA extraction kits, sequencing reagents etc.) |                 |            |       |                   | \$40,000         |
|                                       |                     |  |   |                 |            |       | <b>Sub Total</b>  | <b>\$50,000</b>  |
| <b>Capital Expenditures</b>           |                     |  |   |                 |            |       |                   |                  |
|                                       |                     |  |   |                 |            |       | <b>Sub Total</b>  | -                |
| <b>Acquisitions and Stewardship</b>   |                     |  |   |                 |            |       |                   |                  |
|                                       |                     |  |   |                 |            |       | <b>Sub Total</b>  | -                |

|                                 |   |  |  |  |  |  |                    |                  |
|---------------------------------|---|--|--|--|--|--|--------------------|------------------|
| <b>Travel In Minnesota</b>      |   |  |  |  |  |  |                    |                  |
|                                 | Miles/ Meals/ Lodging                         | A total of 38 trips (200 miles/trip x 38 = 7,600 miles) are planned at a rate of \$0.70/mile.                    | Necessary to collect water samples               |  |  |  |                    | \$5,320          |
|                                 | Conference Registration Miles/ Meals/ Lodging | Trips and registration fees to present our research results at a conference in MN (\$300/person x 2 researchers) | To disseminate the results                       |  |  |  |                    | \$600            |
|                                 |   |  |  |  |  |  | <b>Sub Total</b>   | <b>\$5,920</b>   |
| <b>Travel Outside Minnesota</b> |   |  |  |  |  |  |                    |                  |
|                                 |   |  |  |  |  |  | <b>Sub Total</b>   | -                |
| <b>Printing and Publication</b> |   |  |  |  |  |  |                    |                  |
|                                 | Publication                                   | Open access publication fee  | Necessary to make our results publicly available |  |  |  |                    | \$6,000          |
|                                 |   |  |  |  |  |  | <b>Sub Total</b>   | <b>\$6,000</b>   |
| <b>Other Expenses</b>           |   |  |  |  |  |  |                    |                  |
|                                 |   |  |  |  |  |  | <b>Sub Total</b>   | -                |
|                                 |   |  |  |  |  |  | <b>Grand Total</b> | <b>\$500,000</b> |

Classified Staff or Generally Ineligible Expenses

| Category/Name | Subcategory or Type | Description | Justification Ineligible Expense or Classified Staff Request |
|---------------|---------------------|-------------|--|
|---------------|---------------------|-------------|--|

## Non ENRTF Funds

| Category         | Specific Source         | Use  | Status                     | Amount           |
|------------------|-------------------------|--|----------------------------|------------------|
| <b>State</b>     |                         |  |                            |                  |
| In-Kind          | University of Minnesota | The University of Minnesota is not allowed to charge the State of Minnesota its typical overhead rate of 54% of the total modified direct costs. We are listing our unrecoverable indirect cost as in-kind contribution. | Secured                    | \$270,000        |
|                  |                         |  | <b>State Sub Total</b>     | <b>\$270,000</b> |
| <b>Non-State</b> |                         |  |                            |                  |
|                  |                         |  | <b>Non State Sub Total</b> | -                |
|                  |                         |  | <b>Funds Total</b>         | <b>\$270,000</b> |

**Total Project Cost: \$770,000**

**This amount accurately reflects total project cost?**

Yes

## Attachments

### Required Attachments

#### *Visual Component*

File: [ed4c5dc7-3a0.pdf](#)

#### *Alternate Text for Visual Component*

We will create a dashboard based on the pathogen data collected in this project. The dashboard will present interactive maps displaying waters impaired due to fecal contamination and is designed to support the decisions of water managers on how and where to improve water quality....

### Supplemental Attachments

*Capital Project Questionnaire, Budget Supplements, Support Letter, Photos, Media, Other*

| Title                           | File                             |
|---------------------------------|----------------------------------|
| U of M Proposal Approval Letter | <a href="#">4902623a-35d.pdf</a> |

## Administrative Use

**Does your project include restoration or acquisition of land rights?**

No

**Do you understand that travel expenses are only approved if they follow the "Commissioner's Plan" promulgated by the Commissioner of Management of Budget or, for University of Minnesota projects, the University of Minnesota plan?**

Yes, I understand the UMN Policy on travel applies.

**Does your project have potential for royalties, copyrights, patents, sale of products and assets, or revenue generation?**

No

**Do you understand and acknowledge IP and revenue-return and sharing requirements in 116P.10?**

N/A

**Do you wish to request reinvestment of any revenues into your project instead of returning revenue to the ENRTF?**

N/A

**Does your project include original, hypothesis-driven research?**

Yes

**Does the organization have a fiscal agent for this project?**

Yes, Sponsored Projects Administration

**Does your project include the pre-design, design, construction, or renovation of a building, trail, campground, or other fixed capital asset costing \$10,000 or more or large-scale stream or wetland restoration?**

No

**Do you propose using an appropriation from the Environment and Natural Resources Trust Fund to conduct a project that provides children's services (as defined in Minnesota Statutes section 299C.61 Subd.7 as "the provision of care, treatment, education, training, instruction, or recreation to children")?**

No

**Provide the name(s) and organization(s) of additional individuals assisting in the completion of this proposal:**

Sponsored Projects Administration, University of Minnesota

**Do you understand that a named service contract does not constitute a funder-designated subrecipient or approval of a sole-source contract? In other words, a service contract entity is only approved if it has been selected according to the contracting rules identified in state law and policy for organizations that receive ENRTF funds through direct appropriations, or in the DNR's reimbursement manual for non-state organizations. These rules may include competitive bidding and prevailing wage requirements**

N/A

