

**Environment and Natural Resources Trust Fund**

# 2021 Request for Proposal

## **General Information**

**Proposal ID:** 2021-159

**Proposal Title:** Collaborative State and Tribal Wild Rice Monitoring Program

## **Project Manager Information**

**Name:** Josh Knopik

**Organization:** MN DNR - Ecological and Water Resources Division

**Office Telephone:** (218) 203-4364

**Email:** joshua.knopik@state.mn.us

## **Project Basic Information**

**Project Summary:** Work with tribal partners in the conservation of wild rice waters, creating a collaborative monitoring program and developing remote sensing tools for statewide assessment of natural wild rice abundance.

**Funds Requested:** $859,000

**Proposed Project Completion:** 2024-06-30

**LCCMR Funding Category:** Foundational Natural Resource Data and Information (A)

## **Project Location**

**What is the best scale for describing where your work will take place?** Statewide

**What is the best scale to describe the area impacted by your work?** Statewide

**When will the work impact occur?** During the Project

## **Narrative**

**Describe the opportunity or problem your proposal seeks to address. Include any relevant background information.**

Minnesota supports the largest abundance of natural wild rice in the United States, yet less than three percent of Minnesota’s wild rice lakes are monitored, and that data is fragmented and isolated. Both the Governor’s and the Minnesota Tribal Wild Rice Task Forces identified the need for a statewide monitoring program in 2018. DNR has no dedicated funds for wild rice monitoring, and limited funds for wild rice management. Adopted as the state grain in 1977, wild rice has declined in statewide distribution.

Wild rice is important to the state of Minnesota. In lakes, wild rice reduces phosphorous, protects shorelines from erosion, and provides habitat for, fish, birds, muskrats, and dragonflies. In the fall, wild rice lakes are important feeding areas for waterfowl during migration. Wild rice is culturally and spiritually significant to Minnesota tribes, and both tribal and non-tribal citizens harvest the seed.

Monitoring of wild rice has been initiated in parts of the state. The 1854 Treaty Authority began a program in 1998 to document wild rice abundance in northeastern Minnesota. From their initial program, a wild rice monitoring field guide and handbook was developed with partners, providing a tool for a more consistent approach.

**What is your proposed solution to the problem or opportunity discussed above? i.e. What are you seeking funding to do? You will be asked to expand on this in Activities and Milestones.**

We propose to create a tribal-state wild rice monitoring program to develop a coordinated baseline of wild rice abundance in Minnesota. Data collected from the field will be used to improve a remote sensing tool for assessing statewide abundance of wild rice, analyze trends, and support investigations of challenges facing wild rice.

Current wild rice mapping efforts include the use of new technologies. Tribal entities are using drones for lake wide assessment, and Colorado State University developed a remote sensing application using Google Earth Engine (GEE) to identify wild rice stands across Minnesota. While the initial GEE process shows utility, refinement is necessary before the tool can be operational.

We are seeking funding to:
1. Build and develop a collaborative for comprehensive wild rice monitoring.
2. Use developed methods to collect field data on wild rice abundance and disease assessment on a selected set of wild rice lakes.
3. Improve and operationalize the existing Google Earth Engine tool to estimate annual coverage of wild rice statewide.

Support has been expressed by the following Tribes: Fond du Lac, Leech Lake, Grand Portage, Mille Lacs, White Earth, and Red Lake Nations, and inter-tribal organizations including the 1854 Treaty Authority, MCT and GLIFWC

**What are the specific project outcomes as they relate to the public purpose of protection, conservation, preservation, and enhancement of the state’s natural resources?**

A state-tribal collaborative for monitoring wild rice will:
• Increase consistency among data sets on wild rice density, coverage, disease and phenology;
• Improve our understanding of wild rice abundance and coverage at the state level;
• Enhance our collective understanding of cultural perspectives and approaches to conservation of wild rice;
• Develop more robust tools for monitoring wild rice;
• Reveal long-term changes in wild rice that may result from a variety of factors such as climate change, land use change and lake shore development;
• Improve relationships between state and tribal resource staff engaged in wild rice management.

## **Activities and Milestones**

### **Activity 1: Build and develop a collaborative for comprehensive wild rice monitoring.**

**Activity Budget:** $73,000

**Activity Description:**Building trust and developing relationships are critical for creating a long-term wild rice monitoring Collaborative. The milestones described below are potential milestones, recognizing that the point of the Collaborative is to share, discuss and build a framework for the collaborative that we construct together. Discussions have begun online, showing interest in a collaboration, however each tribal entity will decide whether to participate and at what level, should the proposal be funded.
Support for early and regular communication, and building awareness of cultural values and differences have been part of our first conversations. It is our intent to continue communication during the entire LCCMR process. Suggested milestones for the Collaborative include monthly coordination and collaborative meetings in the first year. Coordination prior to monitoring season and an annual meeting to discuss and present monitoring results has been identified as a priority.

**Activity Milestones:**

|  |  |
| --- | --- |
| **Description** | **Completion Date** |
| Meet monthly with tribal and state partners to develop collaborative guidance. | 2022-06-30 |
| Hold annual Collaborators Wild Rice Symposium | 2023-02-28 |
| Wild Rice Conservation Report | 2024-06-30 |

### **Activity 2: Coordinate and collect field data on wild rice abundance and health across a sub-set of wild rice lakes**

**Activity Budget:** $666,000

**Activity Description:**Annually coordinate and assess a minimum of 15-20 wild rice lakes using agreed upon monitoring methods and guidance. Depending on collaboration process, this number could increase substantially (50-100). Assessments on each wild rice lake may include: mapping of floating and emergent aquatic plants, collection of water samples for water quality, sediment sampling, and water level data. Multiple sample sites (minimum of 40 per lake) will be used to collect detailed plot data, including wild rice stem density, water depth, presence of other aquatic plants, sediment characteristics, and presence of disease (such as brown fungal spot and rice worms).

**Activity Milestones:**

|  |  |
| --- | --- |
| **Description** | **Completion Date** |
| Work flow developed and guidance documents created (database and field applications) | 2022-06-30 |
| Long-term monitoring lakes selected and monitoring tiers developed per collaborative agreement | 2022-06-30 |
| Wild rice lakes sampled and monitoring data entered into database (annually) | 2023-12-31 |
| Annual Review and Presentation of Data to Collaborative | 2024-02-28 |

### **Activity 3: Improve and operationalize Google Earth Engine remote sensing tool to estimate statewide wild rice coverage.**

**Activity Budget:** $120,000

**Activity Description:**Operationalize and refine the Google Earth Engine (GEE) wild rice mapping application initially developed by Colorado State University. Use the field data from the annually monitored wild rice lakes, and satellite imagery, to improve accuracy of the GEE model. With each year of lake monitoring, improve and assess wild rice mapping methods. The final product will include a consistent data workflow, resulting in annual, statewide wild rice coverage maps.

One of the constraints with the current model is accuracy in stands of wild rice that are sparse and stands which consist of mixed vegetation. In the first year, additional data will be collected to determine at what point (stems per square meter) accuracy of the model declines. A benefit of refining the model is that the incorporated satellite imagery and radar data is available back to 2017. This can potentially provide an extended look at wild rice abundance through the years, prior to the project years.

**Activity Milestones:**

|  |  |
| --- | --- |
| **Description** | **Completion Date** |
| Increased stand density data collection and model refinement completed | 2022-06-30 |
| Annual statewide map of wild rice coverage (2023, 2024) | 2024-01-31 |
| Statewide wild rice coveragemaps using 2017-2021 satellite imagery/radar data | 2024-06-30 |

## **Project Partners and Collaborators**

|  |  |  |  |
| --- | --- | --- | --- |
| **Name** | **Organization** | **Role** | **Receiving Funds** |
| Jody Vogeler | Colorado State University - Natural Resources Ecology Lab | Technology transfer and training on Google Earth Engine model development. | Yes |
| Kristen Blann | The Nature Conservency | Collaboration building, field data collection and analysis. Sub-award to be determined. | No |
| Darren Vogt | 1854 Treaty Authority | Collaboration building. Governed by the Bois Forte and Grand Portage bands. Currently monitor wild rice and may be interested in working to develop additional efforts. Sub-award to be determined. | Yes |
| Kate Hagsten | Leech Lake Band of Ojibwe Division of Resource Management | Collaboration building. Currently assessing wild rice on lakes within the reservation, and began a project to look at rice worms. Looking for partners to extend rice worm work. Sub-award to be determined. | Yes |
| Margaret Watkins | Grand Portage Band of Lake Superior Chippewa Environmental and Biology Department | Interested in collaboration building around wild rice monitoring. Sub-award to be determined. | Yes |
| Crystal Ng and Cara Santelli | University of Minnesota Interdisciplinary Manoomin Collaboration | Inputs on collaboration; Coordination on field sampling, analysis, and data collection. | Yes |
| John Bekkerus | White Earth Nation Division of Natural Resources | Collaboration building. Explore options for monitoring wild rice. Sub-award to be determined. | Yes |
| Nancy Schuldt | Fond du Lac Band of Lake Superior Chippewa Resource Management Division | Collaboration building. Wild rice monitoring and restoration experience. Sub-award to be determined. | Yes |
| Shane Bowe | Red Lake Nation Department of Natural Resources | Collaboration building; Currently involved in collecting drone imagery for wild rice monitoring. Sub-award to be determined. | Yes |
| Peter David | Great Lakes Indian Fish and Wildlife Commission | Conducts monitoring around Mille Lacs area and works in the 1837 treaty ceded territories. Mille Lacs Band of Ojibwe and Fond du Lac are member tribes. | Yes |
| Katie Draper | Mille Lacs Band of Ojibwe Department of Natural Resources | Collaboration building and wild rice monitoring interest. Sub-award to be determined. | Yes |
| Michael Northbird | Minnesota Chippewa Tribe Environmental Program | Collaboration building. Serves as central communicator for environmental and natural resource work among the Tribes (Mille Lacs, Bois Forte, Grand Portage, Leech Lake, White Earth and Fond du Lac). | No |

## **Long-Term Implementation and Funding**

**Describe how the results will be implemented and how any ongoing effort will be funded. If not already addressed as part of the project, how will findings, results, and products developed be implemented after project completion? If additional work is needed, how will this be funded?**This project will provide the initial foundational framework to build a collaborative effort to monitor wild rice statewide. Increased coordination, expanded monitoring, and consistent data will allow resource managers to better understand impacts to wild rice, plan for protection and identify trends in wild rice distribution. Ongoing efforts will be made to MN DNR management and other organizations to prioritize making this a permanently funded program.

## **Project Manager and Organization Qualifications**

**Project Manager Name:** Josh Knopik

**Job Title:** Aquatic Ecologist

**Provide description of the project manager’s qualifications to manage the proposed project.**My qualifications for this project include leading aquatic plant data management collaborations involving MNIT and DNR program managers. These projects included data compilation into standardized formats, creating sampling methodology and the development of mobile field applications for data collection.
In addition, I have experience in remote sensing analysis through projects with the U.S. Fish and Wildlife Service. One such project used aerial imagery to classify wild rice and other vegetation on Rice Lake National Wildlife Refuge. I have recently been in collaboration with Colorado State University and a NASA DEVELOP program using remote sensing to classify wild rice communities in Minnesota.
I have several professional and personal strengths that will benefit as project manager, including my current role as an Aquatic Ecologist, experience in geographic information systems, data management and leadership training. With over 10 years of experience conducting aquatic vegetation surveys, and mapping the plant communities on hundreds of lakes throughout Minnesota, I have firsthand knowledge of gathering data useful for long term monitoring.
Annette Drewes, who received her Ph. D. from the University of Wisconsin Madison, is assisting on this project. Annette worked with tribal and state natural resource staff to understand the complex dynamics between wild rice lakes, people who harvest, and wild rice resource management across state and tribal boundaries. She has worked with the tribal partners and is passionate about the conservation of wild rice in Minnesota.
Together, Annette, tribal partners, and others share the same vision on a collaborative, long term monitoring program to quantify the population of wild rice, Minnesota’s designated state grain.

**Organization:** MN DNR - Ecological and Water Resources Division

**Organization Description:**The Minnesota Department of Natural Resources (DNR)’s mission is to work with citizens to conserve and manage the state’s natural resources, to provide outdoor recreation opportunities, and to provide for commercial uses of natural resources in a way that creates a sustainable quality of life. The department consists of seven divisions, including Fish and Wildlife, Forestry, Lands and Minerals, Parks and Trails, Enforcement, Operations Services and Ecological and Water Resources, as well as four regions.

## **Budget Summary**

|  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- |
| **Category / Name** | **Subcategory or Type** | **Description** | **Purpose** | **Gen. Ineli gible** | **% Bene fits** | **# FTE** | **Class ified Staff?** | **$ Amount** |
| **Personnel** |  |  |  |  |  |  |  |  |
| Field technician |  | Field data collection |  |  | 20% | 3 |  | $228,096 |
| Annette Drewes |  | Tribal Collaborative Coordinator |  |  | 30% | 0.45 | X | $42,120 |
|  |  |  |  |  |  |  | **Sub Total** | **$270,216** |
| **Contracts and Services** |  |  |  |  |  |  |  |  |
| DNR Resource Assessment | Internal services or fees (uncommon) | Improve the Google Earth Engine remote sensing application, listed in Activity Three, and produce statewide wild rice coverage maps. |  |  |  | 0 |  | $100,000 |
| Colorado State University - Natural Resources Ecology Lab | Professional or Technical Service Contract | Technology transfer of Google Earth Engine remote sensing process and algorithm. Provide training to DNR Resource Assessment staff to operationalize process. This entity developed the initial process and is the sole contractor. |  |  |  | 0 |  | $20,000 |
| TBD | Sub award | Sub Awards granted to collaborative partners. Funds will be used for data gathering efforts such as hiring field staff (interns or seasonal technicians). |  |  |  | 0 |  | $400,000 |
|  |  |  |  |  |  |  | **Sub Total** | **$520,000** |
| **Equipment, Tools, and Supplies** |  |  |  |  |  |  |  |  |
|  | Equipment | Field sampling equipment | Canoes and other tools for field sampling. |  |  |  |  | $6,376 |
|  | Tools and Supplies | Water Sampling supplies and analysis | Water sampling supplies and analysis |  |  |  |  | $7,500 |
|  |  |  |  |  |  |  | **Sub Total** | **$13,876** |
| **Capital Expenditures** |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  | **Sub Total** | **-** |
| **Acquisitions and Stewardship** |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  | **Sub Total** | **-** |
| **Travel In Minnesota** |  |  |  |  |  |  |  |  |
|  | Miles/ Meals/ Lodging | lodging and meals | lodging and meals during field sampling |  |  |  |  | $18,000 |
|  | Other | DNR Fleet services | truck lease and mileage (3 trucks for 3 months/yr) |  |  |  |  | $12,300 |
|  |  |  |  |  |  |  | **Sub Total** | **$30,300** |
| **Travel Outside Minnesota** |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  | **Sub Total** | **-** |
| **Printing and Publication** |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  | **Sub Total** | **-** |
| **Other Expenses** |  |  |  |  |  |  |  |  |
|  |  | Direct and Necessary | DNR’s direct and necessary costs pay for activities that are directly related to and necessary for accomplishing appropriated projects. HR Support (~$5,731), Safety Support (~$1,064), Financial Support (~$3,789), Communication Support (~$1,324), IT Support (~$11,552), and Planning Support (~$1,149). |  |  |  |  | $24,608 |
|  |  |  |  |  |  |  | **Sub Total** | **$24,608** |
|  |  |  |  |  |  |  | **Grand Total** | **$859,000** |

### **Classified Staff or Generally Ineligible Expenses**

|  |  |  |  |
| --- | --- | --- | --- |
| **Category/Name** | **Subcategory or Type** | **Description** | **Justification Ineligible Expense or Classified Staff Request** |
| **Personnel** - Annette Drewes |  | Tribal Collaborative Coordinator | **Classified :** A portion (0.10 FTE) of Annette's time for tribal coordination will be in- kind. We are seeking an additional 0.15 FTE to ensure there is enough allocated time for this activity. The portion of her existing duties will be back filled. |

### **Non ENRTF Funds**

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Category** | **Specific Source** | **Use** | **Status** | **Amount** |
| **State** |  |  |  |  |
| In-Kind | Natural Resources Specialist - Aquatic Ecologist, Clean Water Funded | Project Manager (0.25 FTE): Writing contracts, participating in collaborative development, budgeting, and some field sampling. | Secured | $70,200 |
| In-Kind | Natural Resource Specialist - Aquatic Biologist, Heritage Enhancement Funded | Field Coordinator: Hire, and train technicians, Coordinate sampling efforts with partners, field sampling | Secured | $70,200 |
| In-Kind | State Program Administrator - Clean Water Specialist : Water Recreation Funded | Tribal Collaborative Coordinator - Bring together tribal and other organizations, through meetings and workshops, to develop a wild rice monitoring collaborative. some field sampling | Secured | $28,080 |
| In-Kind | Professor - Hydrology/Hydrogeology, funded by University of Minnesota, Twin Cities, Dept. of Earth & Environmental Sciences | University collaborative fieldwork coordinator - Assist with training field crew on hydrological monitoring and water/sediment sampling, coordinate field visits, participate in collaboration meetings with tribal partners and MN-DNR | Secured | $5,368 |
|  |  |  | **State Sub Total** | **$173,848** |
| **Non-State** |  |  |  |  |
| In-Kind | Freshwater ecologist, The Nature Conservancy in MN, ND, SD | Collaboration building, field data collection and analysis | Secured | $25,000 |
| In-Kind | Environmental Program – Program Manager, Minnesota Chippewa Tribe (MCT) | MCT Coordinator – participation and oversight through meetings and/or workshops related to project and Tribal collaboration | Secured | $2,500 |
| In-Kind | Program Director, Red Lake Nation Water Resources Program | Collaboration building and field protocol development | Secured | $10,000 |
| In-Kind | Water Projects Coordinator, Fond du Lac Band of Chippewa | Collaboration building, field monitoring development | Potential | $10,000 |
| In-Kind | Resource Management Director, 1854 Treaty Authority | Collaboration building and field monitoring development | Potential | $10,000 |
| In-Kind | Natural Resources specialist for Mille Lacs Band of Ojibwe, and associated staff and resources | Collaboration building, monitoring resources and staff time. | Potential | $7,500 |
|  |  |  | **Non State Sub Total** | **$65,000** |
|  |  |  | **Funds Total** | **$238,848** |

## **Attachments**

### **Required Attachments**

#### ***Visual Component***

File: [28056695-850.pdf](https://lccmrprojectmgmt.leg.mn/media/map/28056695-850.pdf)

#### ***Alternate Text for Visual Component***

Title: Collaborative State-Tribal Wild Rice Monitoring Program. Pictures of a wild rice plant; a person measuring wild rice stems in the field, from a canoe; a map of Minnesota and the current and past distribution of wild rice; an aerial photo of Upper Rice Lake with areas of wild rice shown in dark purple and areas in the lake of mixed vegetation with shown in light purple. A three bulleted list of project activities and the logos from the natural resource divisions of Red Lake, Fond du Lac, Mille Lacs, and Grand Portage Ojibwe Tribes; Minnesota Chippewa Tribe, 1854 Treaty Authority and the Great Lakes Indian Fish and Wildlife Commission as well as the University of Minnesota, Department of Natural Resources and The Nature Conservancy.

### **Optional Attachments**

#### ***Support Letter or Other***

|  |  |
| --- | --- |
| **Title** | **File** |
| UMN\_Ng\_LetterOfSupport | [95434c20-d98.pdf](https://lccmrprojectmgmt.leg.mn/media/attachments/95434c20-d98.pdf) |
| TNC letter of support for wild rice proposal | [ddc4460f-52c.pdf](https://lccmrprojectmgmt.leg.mn/media/attachments/ddc4460f-52c.pdf) |
| Leech Lake Band of Ojibwe Letter of Support | [42f0f3ab-b90.pdf](https://lccmrprojectmgmt.leg.mn/media/attachments/42f0f3ab-b90.pdf) |

## **Administrative Use**

**Does your project include restoration or acquisition of land rights?**
 No

**Does your project have patent, royalties, or revenue potential?**
 No

**Does your project include research?**
 No

**Does the organization have a fiscal agent for this project?**
 No