## Environment and Natural Resources Trust Fund 2020 Request for Proposals (RFP)

# 028-A ENRTF ID: **Project Title:** Habitat Friendly Solar Impacts: Environmental and Economic Guidance A. Foundational Natural Resource Data and Information Category: Sub-Category: Total Project Budget: \$ 751.048 Proposed Project Time Period for the Funding Requested: June 30, 2023 (3 vrs) Summary: This project will 1) measure ecosystem and economic benefits of solar installations with pollinator habitat and 2) develop guidance to accelerate the adoption of solar installations that provide these benefits. Name: David Mulla Sponsoring Organization: U of MN Job Title: Dr. Department: Department of Soil, Water & Climate; Univ. Minnesota Address: 1991 Upper Buford Circle, Rm 439 Borlaug Hall MN 55108 St. Paul **Telephone Number:** (612) 625-6721 Email mulla003@umn.edu Web Address: Location: Region: Central, Metro, Southeast County Name: Anoka, Dakota, Goodhue, Hennepin, Scott, Sherburne, Stearns, Wright

## City / Township:

## Alternate Text for Visual:

This visual shows potential sites in Minnesota for project activities, a flow chart for beneficial outcomes, and a visual for pollinator habitat at solar installations.

Funding Priorities Multiple Benefits	OutcomesKnowledge Base
Extent of Impact Innovation	Scientific/Tech Basis Urgency
Capacity ReadinessLeverage	TOTAL%



## PROJECT TITLE: Habitat Friendly Solar Impacts: Environmental and Economic Guidance

## I. PROJECT STATEMENT

The objectives of this project are to 1) measure ecosystem and economic benefits of ground solar installations with pollinator habitat and 2) accelerate the adoption of ground solar installations that provide ecosystem and economic benefits by developing guidance to ease the approval and public engagement processes that are needed before a solar project is allowed to proceed.

Solar power is our fastest growing renewable energy source. Minnesota is expected to reach over 1,000 MW of solar capacity in 2019 (which would power 750,000 homes). In ten years solar power could provide four times that amount. Ground-mounted solar power is expanding across rural landscapes. Minnesota is also a national pioneer in planting pollinator habitat beneath solar installations to provide habitat for insects and birds, reduce runoff, and improve soil quality. Local and state governments must evaluate application permits for ground solar projects to determine if they meet requirements for runoff reduction, protection of nearby wetlands, and meet Habitat Friendly Standards (HFS) for insects and birds. Local and state government officials and the communities they represent have few tools or training to determine whether solar facilities meet these requirements, often leading to denial of applications or slowing the approval process for renewable energy projects. Local governments and communities often have many unanswered questions about environmental or economic benefits when they attempt to evaluate solar project applications. This project will help local and state regulators and stakeholders better evaluate potential environmental and economic benefits associated with pollinator habitat plantings at ground solar installations, to inform the approval process.

## **II. PROJECT ACTIVITIES AND OUTCOMES**

## Activity 1: Assessing impacts of ground solar installations on runoff and wetlands

**Description:** We will measure soil moisture and runoff and develop simple models and tools for local and state government to use in identifying impacts of ground based solar installations on runoff and wetland hydrology. This guidance will help local and state government speed the approval process for ground solar projects with pollinator habitat, in order to comply with requirements for runoff reduction and wetland protection according to the Minnesota Wetland Conservation Act (WCA).

Ground solar installations with established pollinator habitat will be monitored for runoff, soil moisture, soil health indicators, vegetation, and water table depth to identify impacts on stormwater runoff and wetlands based on type of collector (fixed tilt or sun tracking), type of ground cover (e.g. pollinator habitat, turfgrass or gravel), and site characteristics (soil and slope). Results will be used to develop a hydrologic model and simple spreadsheet tool that can account for runoff and infiltration as well as lateral flow to adjacent wetlands. This information will be used to assist state and local government in the permitting and approval process for new ground solar installations.

#### ENRTF BUDGET: \$244,793

Outcome	<b>Completion Date</b>		
1. Summarize impacts of pollinator habitat on runoff and nearby wetlands	June 30, 2022		
2. Improved spreadsheet calculator for runoff from ground solar installations	Dec 31, 2022		
3. Guidance for impacts of ground solar installations on wetland protection	Dec 31, 2022		

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## Environment and Natural Resources Trust Fund (ENRTF) 2020 Main Proposal Template

## Activity 2: Assessing ground solar installations as habitat for birds

**Description:** We will evaluate and provide guidance to local and state government on how birds use ground solar installations (e.g. are HFS being met?). Impacts on bird populations and habitat quality are considered in the permitting process, without much guidance about how ground solar installations can be managed to provide bird habitat. We will assess bird abundance, richness, and species composition at ground solar installations with pollinator habitat beneath the solar panels to help guide decisions about how solar installations can be designed and managed to make them more attractive to bird communities. Local government staff will be trained to assess whether Habitat Friendly Solar standards related to birds are being met at sites.

ENRTF BUDGET: \$225,521

Outcome	Completion Date		
1. Summarize impacts of ground solar installations on bird populations	Dec 31, 2022		
2. Guidance for assessing impacts of solar installations on birds and habitat quality	April 30, 2023		

# Activity 3: Stakeholder and government engagement and education on environmental and economic impacts of low-impact ground solar development

**Description:** We will evaluate economic impacts of ground-mounted solar installations on local communities in Minnesota (e.g. land values, home prices, revenue streams, jobs). We will disseminate project results and train local and state government, solar developers, and the general public about how to maximize the environmental and economic benefits of ground solar installations. Government and state agency stakeholders will be engaged to provide input into the use and interpretation of results from Activity 1 and 2. Recommendations will be made to improve local ordinances and codes, and solar siting and design standards for solar pollinator projects, and speed the permit assessment and approval process. Final deliverables will include written and web-based reports and in-person dissemination to local and state government officials, decision-makers, habitat and agriculture sector stakeholders, and other interested parties.

ENRTF BUDGET: \$280,734

Outcome	<b>Completion Date</b>
1. Assess economics of solar installations on the environment and rural communities	June 30, 2021
2. Engage local and state agencies, SWCD and Watershed Districts throughout project	June 30, 2022
3. Develop model ordinances, standards, and other recommendations for solar design	January 30, 2023
4. Disseminate results and educate stakeholders on findings for low-impact solar	June 30, 2023

**III. PROJECT PARTNERS AND COLLABORATORS:** These include the Board of Water and Soil Resources; National Renewable Energy Laboratory; and the Audubon Society.

**IV. LONG-TERM IMPLEMENTATION AND FUNDING:** This project is being conducted in coordination with the National Renewable Energy Laboratory (NREL), which has established four sites in Minnesota to evaluate the performance of pollinator-friendly seed mixtures and other low-impact solar designs on insect populations.

## V. SEE ADDITIONAL PROPOSAL COMPONENTS:

- A. Proposal Budget Spreadsheet
- B. Map and Visual Components
- F. Project Manager Qualifications and Organization Description

#### Attachment A: Project Budget Spreadsheet **Environment and Natural Resources Trust Fund** M.L. 2020 Budget Spreadsheet

Legal Citation:

Project Manager: Ellen Anderson and David Mulla, University of Minnesota Project Title: Habitat Friendly Solar Impacts: Environmental and Economic Guidance

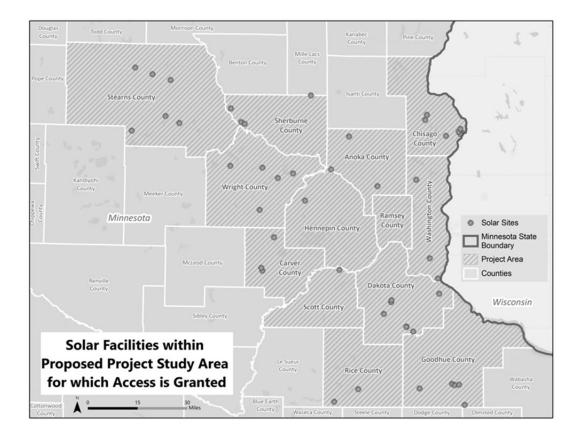


Organization: University of Minnesota Project Budget: \$751,048

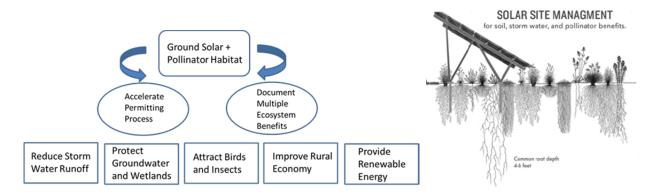
Project Length and Completion Date: 3 years, June 30, 2023 Today's Date: April 12, 2019

Today's Date: April 12, 2013						
ENVIRONMENT AND NATURAL RESOURCES TRUST FUND BUDGET			Budget	Amount Spent	Ва	alance
BUDGET ITEM						
Personnel (Wages and Benefits) SubTotal		\$	485,808	\$-	\$	485,808
lake Galzki, 75% Research Assoc. 5 (Activity 1) -Salary and 36% Fringe		\$	139,453			
David Kuhlmann, half-time Grad RA (Activity 2) -Salary and 83.9% Fringe		\$	119,860			
Unspecified field Technician, 25% time (Activity 2) - Salary and 36% Fringe		\$	47,761			
Ellen Anderson, 10-15% time (Activity 3) - Salary and 36% Fringe		\$	61,104			
Aaron Hanson, 60-68% time (Activity 3) - Salary and 29.5% Fringe		\$	109,957			
Chris Nootenboom, 2% time (Activity 3) - Salary and 29.5% Fringe		\$	3,177			
Dan Heins, 5-1% time (Activity 3) - Salary and 29.5% Fringe		\$	4,496			
Sole Source Professional/Technical/Service Contracts SubTotal		\$	183,000	Ś	\$	183,000
Kristine Maurer, Hennepin County (Activity 1) - She will assist with data collection		Ś	33,000	Ý	Ŷ	100,000
at solar facilities in all counties. Data collection efforts will be related to collection		Ŷ	55,000			
of staff gauge and shallow monitoring well data.						
Soil and Water Conservation Districts (4-8 see map) (Activities 1 and 2) - One SWCE	)	\$	30,000			
staff member from each county will conduct Rapid Floristic Quality Assessments,						
pollinator surveys, and general habitat assessment at each site. SWCD						
involvement is important for the long-term success of this project's outcomes as						
they are on the front-line of the permitting process for solar facilities. SWCD						
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they are on the front-line of the permitting process for solar facilities.						
Fresh Energy (Activity 3) - Fresh Energy will convene leaders and researchers of		\$	60,000			
the National Renewable Energy Laboratory's 25-site national study into pollinator-						
friendly solar practices at an event in Minnesota for exchange of information,						
insights, opportunities, and best practices. They will work closely and						
collaboratively with the Pheasant Forever's director of habitat education to engage						
key rural and statewide audiences through programming and educational display						
at a Pheasant Fest convention in Minnesota. Fresh Energy will lead and advise on						
development of public-facing science communications—including writing,						
photography, video, and multi-media—related to the project aims and outcomes.						
		Ś	co 000			
Great Plains Institute (Activities 1, 2 and 3) - GPI has been a national innovator in		Ş	60,000			
working with local and regional governments to address solar land use issues,						
including the integration of natural resource and renewable energy decision-						
making. GPI brings extensive model code experience and would develop design and						
siting criteria supported by the research. GPI would use its local/regional						
government network to engage local regulators/ officials during research						
(Activities 1 and 2) and then for dissemination of design and siting criteria and						
economic findings in Activity 3. GPI will engage state agencies on the interface of						
state and local development regulation for consistency and predictability in						
regulatory processes to capture co-benefits of low-impact solar development.						
Equipment/Tools/Supplies						
David Mulla (Activity 1) and David Andersen (Activity 2) - Soil moisture sensor and b	oird spotting	\$	28,240	\$-	\$	28,240
Printing Total Ellen Anderson (Activity 3) -Printing final reports, community surveys, community project updates,		\$	6,000	\$ -	\$	6,000
	oject updates,	Ŷ	0,000	<u>ب</u>	Ļ	0,000
Travel expenses in Minnesota						
David Mulla (Activity 1) David Andersen (Activity 2) and Ellen Anderson (Activity 3) -Travel to ground		\$	48,000	\$-	\$	48,000
		\$	-	\$-	\$	-
COLUMN TOTAL	1	\$	751,048	\$-	\$	751,048
SOURCE AND USE OF OTHER FUNDS CONTRIBUTED TO THE PROJECT	Status (secured					
SOURCE AND USE OF OTHER FUNDS CONTRIBUTED TO THE PROJECT	or pending)		Budget	Spent	Ва	alance
Non-State:	or pending/			\$-	\$	-
State:				\$ -	\$	
In kind: National Science Foundation Innovations for Sustainable Food, Water				\$-	\$	-
and Energy Supplies (INFEWS)	pending					
Other ENRTF APPROPRIATIONS AWARDED IN THE LAST SIX YEARS	Amount legally					
	obligated but		Budget	Spent	Ba	alance
	not yet spent	-		ć	~	
	1	\$	-	\$-	\$	-

Potential Locations in Minnesota for Developing Guidance Regarding Ground Solar Installations



## **Project Goals and Benefits:**





## F. Project Manager Qualifications and Organization Description

Project Manager Qualifications and Organization Description

Project Manager: David Mulla

Current Position: Professor and Larson Chair for Soil and Water Resources; Dept. Soil, Water & Climate; University of Minnesota. This department is ranked nationally in the top 5 for research productivity and quality on soil, water and environmental quality issues.

Education:

- Ph.D (1983) Purdue Univ.; W. Lafayette, IN
- Agronomy with emphasis on Soil Physics
- MS: (1981) Purdue Univ.; W. Lafayette, IN
- Agronomy with emphasis on Soil Chemistry

Experience:

Thirty six years experience in research on soil and water resources at two Land Grant Universities (Washington State Univ. 1983-1995; Univ. Minnesota 1995-present). Appointed Founding Fellow to Univ. MN Institute on Environment in 2007. Elected Fellow Soil Science Society of America (1997) and Fellow American Society of Agronomy (1999). Pioneer in research on Precision Agriculture and Precision Conservation. Co-leader of Energy Production and Use Team for LCCMR Statewide Conservation Plan (2008). Member, Scientific Advisory Panel for Lake Pepin TMDL Process, St. Paul, MN. (2005-present). Member, Gulf of Mexico Hypoxia Task Force for White House Committee on Environment and Natural Resources, (1998). Team Leader Environ. Quality Board GEIS Animal Agriculture Water Quality Impacts (1999-2001). Published 190 refereed articles on Soil and Water Resources in scientific journals. Awarded over \$21 million in scientific research grants. Invited to present research findings at conferences and workshops in 25 countries around the world.

--Major projects have included:

- Generic Environmental Impacts Study of Animal Agriculture. Funded by Environ. Quality Board for \$132,000 from 1999-2001.
- Paired watershed nutrient reduction strategies. Funded by USDA-CSREES for \$539,000 from 2001-2005.
- Minnesota Statewide Conservation and Protection Plan. Funded by ENRTF for \$496,000 from 2007-2008.
- Statewide ecological ranking of CRP and other critical lands. Funded by ENRTF and Emerging Issues Fund for \$275,000 from 2009-2011.
- Strategic planning for MN natural and artificial watersheds. Funded by ENRTF for \$327,000 from 2010-2012.
- Innovations for sustainable food, water and energy supplies in intensively cultivated regions. Funded by NSF for \$2,500,000 from Oct. 1, 2017 Sept. 30, 2021.

## Organization Description

The University of Minnesota is both the state land-grant university, with a strong tradition of education and public service, and the state's primary research university