# Environment and Natural Resources Trust Fund 2014 Request for Proposals (RFP)

Project Title:	ENRTF ID: 094-C
Wolf-Livestock Conflict Reduction Using Cost-Effective No	n-Lethal Prevention
Category: C. Environmental Education	
Total Project Budget: \$ 417,250	
Proposed Project Time Period for the Funding Requested:	1 Year, July 2014 - June 2015
Summary:	
Educate, empower, and assist livestock producers that have exp with non-lethal prevention techniques to minimize conflicts and f	
Name: Tom Sullivan	
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Location	
Region: Central, Northeast, Northwest	
County Name: Cook, Lake, St. Louis, Carlton, Koochiching, Ita Clearwater, Beltrami, Lake of the Woods, Rose Polk, Norman, Mahnomen, Becker, Clay, Cass, Todd Ottorfoil  City / Township:	au, Kittson, Marshall, Pennington, Red Lake,
Funding Priorities Multiple Benefits Ou	itcomes Knowledge Base
Extent of Impact Innovation Scientific/	Fech Basis Urgency
Capacity Readiness Leverage Emplo	yment TOTAL%

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## Environment and Natural Resources Trust Fund (ENRTF) 2014 Main Proposal

Project Title: Wolf-livestock conflict reduction using cost-effective non-lethal prevention

**PROJECT TITLE:** Wolf-livestock conflict reduction using cost-effective non-lethal prevention

**I. PROJECT STATEMENT:** Since the development of the Wolf Management Plan (WMP), "Best Management Practices" (BMPs) to reduce and prevent livestock depredation by wolves have been recognized as crucial to the long term survival of wolves in Minnesota. The legislature directed the Minnesota Department of Agriculture (MNDA) to develop BMPs for this purpose. A 1999 U of M study about depredation disseminated by MNDA did not seek to test the effectiveness of non-lethal preventative methods to reduce or eliminate wolf depredation, but it did state that "continued control of wolves preying on livestock will be one of the greatest management needs" when state management authority resumes. Related research that was recommended in the WMP has not been conducted, existing information hasn't been accurately disseminated, and wolf depredation management methods in Minnesota have not kept pace with available non-lethal control methods that are publicly supported. Reimbursement payments and USDA depredation services fail to address the root cause of the wolf-livestock conflicts by not offering preventative solutions. This project addresses the need to validate the effectiveness of non-lethal prevention methods for reducing wolf-livestock conflicts in Minnesota. It creates an opportunity to overhaul the outmoded depredation management model currently employed with solutions that address the root cause of wolf-livestock conflicts in a cost-effective manner. The project aims to provide solutions and build tolerance in rural communities for coexistence with wolves that offer numerous ecological benefits for the north woods ecosystem.

### **Project Goals:**

- 1. Educate, empower, and assist livestock producers in wolf range that have experienced chronic losses from wolf depredation to implement and maintain non-lethal depredation control methods.
- 2. Educate livestock producers about wolves to foster an increased tolerance for their presence on the landscape and develop attitudes of coexistence.
- 3. Demonstrate that non-lethal preventative methods offer a root cause solution and represent a more acceptable application of public resources for a situation with ongoing potential conflicts.

**Project Outcomes:** Prevent or minimize wolf-livestock conflicts at project sites to minimize the number of wolves killed and livestock lost, and minimize reimbursement claims paid to producers at project sites.

Project Summary: We will work in cooperation with the MNDA, USDA, and MNDNR to secure participation commitments from 10 unique livestock producers in wolf range that have experienced chronic livestock losses from wolf depredation. Specific non-lethal implementation plans for each location will be developed in cooperation with individual producers and wolf depredation consultants. Non-lethal solution implementation will focus on minimizing attractants, installing low-cost fencing deterrents, and increasing human presence for monitoring and the employment of non-lethal scare tactics. Locals in project areas will be employed Apr-Oct for site maintenance. Accessible educational materials about wolves and their place in the Minnesota ecology will be developed to present and review with project participants. All inputs (activity, time, cost) and observed results will be documented to create a data driven project summary. Participants will be surveyed about their attitudes before, during, and after the project. An analysis will be performed to compare costs and results of the project with the current USDA lethal control program. Project results will be reviewed with all stakeholders.

### **II. DESCRIPTION OF PROJECT ACTIVITIES**

Activity 1: Planning Budget: \$34,750

Identify eligible and interested participants. Determine strategically located participants and secure participation agreements. Produce tailored plans for implementing non-lethal prevention solutions by working with wolf depredation consultants and participants. Develop accessible educational materials about wolves' natural role.

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# Environment and Natural Resources Trust Fund (ENRTF) 2014 Main Proposal

**Project Title:** Wolf-livestock conflict reduction using cost-effective non-lethal prevention

Outcome	Completion Date
1. Identify eligible and interested participants	Jan 15, 2014
2. Determine strategic participants and secure participation commitment agreements	Feb 28, 2014
3. Assess geographic requirements and challenges	Mar 14, 2014
4. Develop protection plan and maintenance schedule	Mar 28, 2014
5. Develop accessible educational materials	Feb 14, 2014

### **Activity 2: Implementation**

Implement non-lethal preventative solutions on project sites in cooperation with participants and wolf depredation consultants. Perform daily site maintenance, monitoring, and reporting. Conduct surveys of participants about their attitudes before, during, and after the project. Review educational materials.

Budget: \$376,333

**Budget: \$6,167** 

Outcome	Completion Date	
1. Acquire necessary equipment and supplies for implementation	Mar 28, 2014	
2. On-site protection implementation and training	Apr 18, 2014	
3. Daily site maintenance, monitoring, and reporting of observed results	Oct 31, 2014	
4. Survey of participant attitudes	Oct 31, 2014	
5. Present and review materials with project participants	Apr 18, 2014	

### **Activity 3:** Analysis and Reporting

Perform a comparison analysis of project costs and results for non-lethal control program versus the currently employed lethal control program. Present and review results with all stakeholders.

Outcome	<b>Completion Date</b>	
1. Compile, analyze, and compare project data with existing lethal control program	Dec 5, 2014	
2. Present and review results with stakeholders	Dec 19, 2014	

### **III. PROJECT STRATEGY**

### A. Project Team/Partners

The project team will consist of the following members who will be receiving funds from this request: Project Manager Tom Sullivan (Howling For Wolves), Depredation Consultants (TBD), Fencing Consultant (People and Carnivores), Site Leaders (local -TBD), and Site Assistants (local -TBD). We aim to collaborate as appropriate with the following organizations and others to be determined that will not be receiving funds from this request: MNDA, USDA-APHIS-Wildlife Services, MNDNR, National Resource Defense Council, and International Wolf Center.

### **B. Timeline Requirements:** The project duration would be <u>one calendar year</u> and include three distinct phases:

- 1. A planning phase to identify participants and create implementation plans (Jan Mar).
- 2. An implementation phase to rollout, maintain, and monitor solutions (Apr Oct).
- 3. An analysis and reporting phase to compile, compare, and communicate findings (Nov Dec).

### C. Long-Term Strategy and Future Funding Needs

The project aims to provide data driven evidence from real-world case studies in Minnesota that non-lethal depredation control solutions are an effective preventative method and a more acceptable use of public resources than status quo lethal controls. A successful model that minimizes livestock losses and wolves killed in response, and builds tolerance for coexistence with wolves will be leveraged on a state level to change the paradigm for the primary depredation control response from lethal to non-lethal methods. Non-fencing equipment will be used on an ongoing basis to continue assisting interested livestock producers in Minnesota's wolf range with the implementation and maintenance of non-lethal solutions employed in this project.

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### **2014** Detailed Project Budget

**Project Title:** Wolf-livestock conflict reduction using cost-effective non-lethal prevention

### IV. TOTAL ENRTF REQUEST BUDGET 1 year

BUDGET ITEM	AMOUNT
Personnel:	\$ 260,000
Project manager, 75% full-time, contract role Jan - Dec 2014 (1 person) - \$37K	
Depredation consultant, 15% full-time, contract role Jan - May (1-2 people) - \$15K	
Fencing consultant, 20% full-time, contract role Jan - May (1 person) - \$20K	
Site leader, 100% full-time, contract role Apr - Oct (5 people) - \$149K	
Site assistant, 50% full-time, contract role Apr - Oct (5 people)- \$39K	
Contracts:	\$ 5,000
Carcass disposal service to remove dead livestock - Cost/contractor TBD (est. \$500 per site)	
Equipment/Tools/Supplies:	\$ 131,250
Pickup truck used for equipment transportation between sites - \$20K (x1)	
ATV (side by side) used for turbo-fladry installation - \$9K (x1)	
ATV (single rider) used for fladry maintenance and wolf monitoring - \$4.5K (x5)	
Electrified fencing (turbo-fladry) for portable barrier deterrent - \$7.5K (x10)	
Communication devices for remote team ops (phone, computer, digital camera) - \$350 (x5)	
Field equip. for remote team ops (multi-tool, handheld GPS, backpack, wx radio) - \$350 (x5)	
Paintball gun and ammo for non-lethal wolf harrassment - \$250 (x5)	
Acquisition (Fee Title or Permanent Easements): N/A	N/A
Travel:	\$ 21,000
Planning travel (4x trips to project area from TC, ~ 600 mile roundtrip, 3 people) \$1.4K	
Planning lodging + meal costs (4x trips to project area, 2 days and 2 nights each) \$3.1K	
Implementation travel (3x one-week trips to project area, ~ 600 mile roundtrip, for 2) - \$1K	
Implementation lodging + meal costs (3x trips to project area, 5 days & 6 nights each) - \$4.5K	
Transportation costs for travel between sites (monitoring April-October) - \$11K	
Additional Budget Items: N/A	N/A
TOTAL ENVIRONMENT AND NATURAL RESOURCES TRUST FUND \$ REQUEST =	\$ 417,250

### **V. OTHER FUNDS**

SOURCE OF FUNDS	<u>AMOUNT</u>	<u>Status</u>	
Other Non-State \$ Being Applied to Project During Project Period:	\$ -	Pending	
Private fundraising opportunities will be pursued to support project goals (TBD).			
Other State \$ Being Applied to Project During Project Period:	\$ -	N/A	
No other state funds are being sought for this project.			
In-kind Services During Project Period: In-kind goods and services will be sought as available, appropriate, and necessary to supplement project funding (TBD). An example would be to negotiate lower costs with MN based ATV manufacturers Polaris and Arctic Cat.	\$ -	Pending	
Remaining \$ from Current ENRTF Appropriation (if applicable): N/A	\$ -	N/A	
Funding History: N/A - no other funds have been secured at time of application submission.	\$ -	N/A	



### **Environment and Natural Resources Trust Fund (ENRTF) 2014 Visual**

Project Title: Wolf-livestock conflict reduction using cost-effective non-lethal prevention

### **Current Wolf Depredation Model**

### <u>Livestock Lost</u> Livestock is killed by wolves.

**Result:** Lost cattle and lost economic opportunity for livestock producer and state. Animosity and attitudes of intolerance towards wolves develop, potentially resulting in illegal killing in rural areas where coexistence is not seen as a viable option.

# Reimbursement Claims Paid State funds reimburse livestock

producer for losses to wolves.

**Result:** State funds are applied to address symptoms of an ongoing problem instead of addressing the root cause of the wolf-livestock conflicts through prevention.

#### **Wolves Killed**

State funds are used to kill problem wolves using lethal control methods.

Result: State funds are applied once the damage has already occurred. Non-problem wolves may be killed through lethal depredation response. Local ecosystem loses benefits of healthy wolf population.



### **Repeat Annually**

Without addressing the root cause through prevention, wolf-livestock conflicts are inevitable and doomed to be repeated annually.



### **Proposed Non-Lethal Preventative Wolf Depredation Model**

### **Preventative Solutions Implemented**

Non-lethal fencing deterrent implemented, carcass disposal improved, and human presence increased.

**Result:** Wolf-livestock conflicts are minimized and attitudes of tolerance are developed in rural areas with increased local engagement.

### **Wolf-Livestock Conflicts Minimized**

Livestock losses to wolves are prevented or minimized.

**Result:** Livestock producer maximizes economic opportunity and state funds are more effectively applied to prevention, addressing the root cause of the problem.

#### **Fewer Wolves Killed**

Less wolves are killed for conflicts with livestock.

**Result:** Healthier wolf population benefits local ecosystem and sustainable coexistence between farmers and wolves sets foundation for increased economic opportunity via agri-tourism and wildlife tourism.

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# Environment and Natural Resources Trust Fund (ENRTF) 2014 Project Manager Qualifications and Organization Description

**Project Title:** Wolf-livestock conflict reduction using cost-effective non-lethal prevention

### **Project Manager Qualifications:**

Tom Sullivan is a results oriented, collaborative professional that brings 10 years of project management experience at small and large organizations, leading project teams up to 15 individual contributors and stakeholders, working with budgets up to \$1M, and responsible for products with combined annual revenues exceeding \$10M. He has successfully managed multiple projects concurrently, overseeing the project scope, requirements, schedule, budget, team tasks, and reporting. Tom has been consistently recognized for the ability to implement creative solutions that translate conceptual ideas into reality. A Minnesota native, he graduated from Cretin-Derham Hall HS and is currently completing his foreign language requirement at the University of St. Thomas to earn his undergraduate degree. He is a small business owner and an Eagle Scout.

#### **Organization Description:**

Howling For Wolves (HFW) is a wolf advocacy organization that aims to educate the public and policy-makers about wolves to foster understanding and tolerance, and to ensure their long-term survival in Minnesota. HFW seeks innovative non-lethal solutions for conflict prevention and coexistence where wolves are perceived to be a threat. We oppose the random killing of non-problem wolves for sport and the cruel methods utilized. We do not oppose other forms of hunting conducted in a humane and ethical manner where the animal is consumed and the activity is needed to control population size. HFW current efforts focus on the Minnesota's gray wolves, which is the largest and only original wolf population remaining in the lower 48 states.

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