

Environment and Natural Resources Trust Fund

M.L. 2022 Approved Work Plan

General Information

ID Number: 2022-221

Staff Lead: Michael Varien

Date this document submitted to LCCMR: August 5, 2022

Project Title: Mustinka River Fish and Wildlife Habitat Corridor Rehabilitation

Project Budget: \$2,692,000

Project Manager Information

Name: Jamie Beyer Organization: Bois de Sioux Watershed District Office Telephone: (320) 563-4185 Email: bdswd@runestone.net Web Address: http://www.bdswd.com/index.html

Project Reporting

Date Work Plan Approved by LCCMR: September 6, 2022 Reporting Schedule: March 1 / September 1 of each year. Project Completion: June 30, 2025 Final Report Due Date: August 14, 2025

Legal Information

Legal Citation: M.L. 2022, Chp. 94, Sec. 2, Subd. 08h

Appropriation Language: \$2,692,000 the second year is from the trust fund to the commissioner of natural resources for an agreement with the Bois de Sioux Watershed District to permanently rehabilitate a straightened reach of the Mustinka River to a naturally functioning stream channel and floodplain corridor for water, fish, and wildlife benefits.

Appropriation End Date: June 30, 2025

Narrative

Project Summary: The Mustinka River Fish and Wildlife Habitat Corridor project will permanently rehabilitate a 5-mile straightened reach of the Mustinka River to a naturally functioning stream channel and floodplain.

Describe the opportunity or problem your proposal seeks to address. Include any relevant background information.

The Mustinka River is a tributary to Lake Traverse, forming the headwaters to the Red River of the North within the Lake Agassiz Glacial Plain (i.e., Red River Valley). Flooding and water quality are major regional issues in the Red River Valley. The Mustinka River is located within the Bois de Sioux Watershed District, which plans and implements watershed improvement projects as part of a flood damage reduction strategy. An 1896 State project and 1950s Army Corps of Engineers project converted approximately 43 miles of natural, sinuous river channel and floodplain to approximately 25 miles of straightened drainage channel without a functional riparian corridor. This straightened channel became known as Judicial Ditch 14. These past projects exacerbated flooding and water quality issues along the Mustinka and downstream areas. The downstream reach of the Mustinka River frequently experiences high flows that break out of this altered watercourse, causing widespread damage to roads, agricultural lands, and structures. Additionally, agricultural practices have eliminated significant native prairie and wetlands, causing the loss of habitat and connectivity throughout the region.

What is your proposed solution to the problem or opportunity discussed above? Introduce us to the work you are seeking funding to do. You will be asked to expand on this proposed solution in Activities & Milestones.

Over the last decade, extensive project development, stakeholder input, agency collaboration, regulatory review, and funding partnerships have been accomplished for the project. Through a public legal proceeding, the BdSWD established this project under 103D in 2016. Extensive watershed, river, and fluvial geomorphology modeling and attention to natural stream processes have been used to inform project design, which considered hydrology and sediment load. Project design focuses on long-term channel stability and incorporation of natural enhancements. This project will rehabilitate 5 miles of the channelized and straightened Mustinka River to create over 8 miles of functioning riparian corridor. The rehabilitated corridor will provide flood reduction and water quality benefits, while creating aquatic and native upland habitat. A 300 foot wide, 260-acre floodplain corridor will be created, along with construction of an 8-mile long meandering channel that mimics a natural stream, including the use of natural vegetative bank stabilization measures and specific placement of pools and rock riffles for fish migration enhancement. Approximately 34 acres of wetland and 226 acres of native upland areas will be created along the stream channel and associated floodplain.

What are the specific project outcomes as they relate to the public purpose of protection, conservation, preservation, and enhancement of the state's natural resources?

Rehabilitation of the Mustinka River is a unique opportunity to create and permanently provide significant fish and wildlife habitat enhancements to a predominantly agricultural area known for its extensive altered hydrology. The project will contribute to the local and regional flood damage reduction and water quality improvement efforts for the Mustinka River and downstream waterbodies. The project will create 34 acres of wetland habitat and 226 acres of native riparian and upland habitat within a new floodplain corridor. The project lands have already been acquired by the BdSWD, offer permanent protection and public access for recreation.

Project Location

What is the best scale for describing where your work will take place? Region(s):

What is the best scale to describe the area impacted by your work? Region(s):

When will the work impact occur?

During the Project and In the Future

Activities and Milestones

Activity 1: Restoration of Mustinka River Corridor

Activity Budget: \$2,692,000

Activity Description:

A new 300-foot wide, 260-acre floodplain corridor will be constructed in the footprint of the historic Mustinka River, and Judicial Ditch 14 will no longer serve as the primary conveyance channel. The rehabilitation corridor will be constructed as a two-stage channel that consists of a low-flow meandering channel within a larger, channel and floodplain corridor. The channel was designed to maximize long-term stability to prevent degradation, aggradation and migration. The channel will be planted with native seed mixes to establish vegetation. Outer bends will be further stabilized using natural toe wood and vegetated reinforced slope stabilization measures to prevent channel migration. Pools and rock hammerheads will be placed to mimic natural stream habitat and promote fish migration. Wetlands will be created adjacent to the low flow channel.

Activity Milestones:

Description	Approximate Completion Date
Finalize design and obtain all permits	September 30, 2022
Finalize funding awards and agreements	June 30, 2023
Project bidding	September 30, 2023
Construction of channel and floodplain	November 30, 2024
Construct wetland basins	November 30, 2024
Vegetation seeding and establishment: channel, wetlands, uplands	November 30, 2024

Project Partners and Collaborators

Name	Organization	Role	Receiving Funds
Moore	Moore	Moore Engineering Inc. is the appointed District Engineer responsible for project	No
Engineering	Engineering	design, coordination and implementation of the project.	
Inc	Inc		

Dissemination

Describe your plans for dissemination, presentation, documentation, or sharing of data, results, samples, physical collections, and other products and how they will follow ENRTF Acknowledgement Requirements and Guidelines. The Bois de Sioux Watershed District's plans for dissemination, presentation, and documentation are to acknowledge this award through the use of the trust fund logo or attribution language on project print and electronic media, publications, signage and other communications per the ENTRF Acknowledgement Guidelines, and include:

- The project's location and terms of general operation will be prominently displayed on the District's webpage.
- The project site will be promoted as a bird and wildlife watching destination to special interest groups.

• The project's design has been frequently featured in presentations hosted by the Bois de Sioux Watershed District, the Bois de Sioux-Mustinka River Joint Comprehensive Watershed Management Partnership Red River Watershed Management Board, and MN Association of Watershed Districts. As the second largest facility of its kind in Minnesota, we will seek opportunities to feature the completed project in upcoming workshops post-construction.

• The project's construction progress, operation and monitoring results will be prominently featured in the District's annual report, which is published to the District website and distributed to the District's six member counties. The annual report is also sent to staff at BWSR, the DNR Commissioner's Office and Ecological Division.

Long-Term Implementation and Funding

Describe how the results will be implemented and how any ongoing effort will be funded. If not already addressed as part of the project, how will findings, results, and products developed be implemented after project completion? If additional work is needed, how will this work be funded?

ENRTF will provide the necessary funds to construct the project via a public bid process. Following project construction, ongoing monitoring will be required to ensure that the project meets the standards of the site-specific restoration management plan. Sustainability and maintenance of this river rehabilitation is required by watershed district law (M.S. 103D). Long-term maintenance and management will be the responsibility of the BdSWD and funded through agricultural lease agreements from farmlands within a nearby impoundment owned by the District. Several funding partners (i.e., local, regional and state) are also included in the development and construction of this project.

Budget Summary

Category / Name	Subcategory or Type	Description	Purpose	Gen. Ineli gible	% Bene fits	# FTE	Class ified Staff?	\$ Amount
Personnel								
							Sub Total	-
Contracts and Services								
To Be Determined via Public Bid Process	Professional or Technical Service Contract	Contracted services for construction of the project secured through the public bidding process. Includes, construction of the corridor, low flow-channel and wetland basins, spoil bank leveling, erosion control, water quality BMPs for side inlets and road crossings, and vegetation establishment.				0		\$2,692,000
							Sub Total	\$2,692,000
Equipment, Tools, and Supplies								
							Sub Total	-
Capital Expenditures								
							Sub Total	-
Acquisitions and Stewardship								
							Sub Total	-
Travel In Minnesota								
							Sub Total	-
Travel Outside Minnesota								
							Sub Total	-

Printing and Publication					
				Sub Total	-
Other Expenses					
				Sub Total	-
				Grand Total	\$2,692,000

Classified Staff or Generally Ineligible Expenses

Category/Name	Subcategory or Type	Description	Justification Ineligible Expense or Classified Staff Request
---------------	------------------------	-------------	--------------------------------------------------------------

Non ENRTF Funds

Category	Specific Source	Use	Status	\$ Amount
State				
Cash	Outdoor Heritage Fund (OHF)	These funds have an earlier expiration date, June 30, 2024, so we will utilize them for construction taking place in 2023. Excavation of river rehabilitation floodplain and meandering channel, topsoil stripping and replacement, seeding, construction of road crossings, and misc.	Secured	\$2,440,000
Cash	BWSR Clean Water Fund - Project and Practices Competitive Grant Program	These funds must be used on or before December 31, 2024. Excavation of river rehabilitation floodplain and meandering channel, topsoil stripping and replacement, seeding, construction of road crossings, and misc.	Secured	\$800,000
			State Sub Total	\$3,240,000
Non-State				
Cash	Red River Water Management Board Clean Water Grant (RRWMB CWG)	Excavation of river rehabilitation floodplain and meandering channel, topsoil stripping and replacement, seeding, construction of road crossings, and misc.	Secured	\$507,000
Cash	Bois de Sioux River Watershed District Construction Funds	Engineering, construction inspection, and misc. construction activities.	Secured	\$561,000
			Non State Sub Total	\$1,068,000
			Funds Total	\$4,308,000

Acquisition and Restoration

Parcel List

Name	County	Site Significance	Activity	Acres	Miles	Estimated	Type of	Easement or	Status of
Dama al 4		This proved has been accurated by the	Destantion	25.50		Cost	Landowner	Title Holder	Work
Parcel 1	Traverse	This parcel has been acquired by the BdSWD for the purposes of this project.	Restoration	25.58	-	-	Public	Bois de Sioux Watershed	Has Not
									Begun
		No ENRTF funds are proposed for						District	
		acquisition.Site of proposed Mustinka River Fish and Wildlife Habitat Corridor.							
		Existing land use is agricultural. Future							
		condition will consist of functional							
		floodplain corridor with low flow							
		meandering channel, created and							
		natural wetlands, and native prairie							
D 140		plant communities.		22.04					
Parcel 10	Grant	This parcel has been acquired by the	Restoration	33.94	-	-	Public	Bois de Sioux	Has Not
		BdSWD for the purposes of this project.						Watershed	Begun
		No ENRTF funds are proposed for						District	
		acquisition. Site of proposed Mustinka							
		River Fish and Wildlife Habitat Corridor.							
		Existing land use is agricultural. Future							
		condition will consist of functional							
		floodplain corridor with low flow							
		meandering channel, created and							
		natural wetlands, and native prairie							
		plant communities.							
Parcel 13	Grant	This parcel has been acquired by the	Restoration	38.8	-	-	Public	Bois de Sioux	Has Not
		BdSWD for the purposes of this project.						Watershed	Begun
		No ENRTF funds are proposed for						District	
		acquisition. Site of proposed Mustinka							
		River Fish and Wildlife Habitat Corridor.							
		Existing land use is agricultural. Future							
		condition will consist of functional							
		floodplain corridor with low flow							
		meandering channel, created and							
		natural wetlands, and native prairie							
		plant communities.							

Parcel 2	Traverse	This parcel has been acquired by the BdSWD for the purposes of this project. No ENRTF funds are proposed for acquisition. Site of proposed Mustinka River Fish and Wildlife Habitat Corridor. Existing land use is agricultural. Future condition will consist of functional floodplain corridor with low flow meandering channel, created and natural wetlands, and native prairie plant communities.	Restoration	25.21	-	-	Public	Bois de Sioux Watershed District	Has Not Begun
Parcel 3	Traverse	This parcel has been acquired by the BdSWD for the purposes of this project. No ENRTF funds are proposed for acquisition. Site of proposed Mustinka River Fish and Wildlife Habitat Corridor. Existing land use is agricultural. Future condition will consist of functional floodplain corridor with low flow meandering channel, created and natural wetlands, and native prairie plant communities.	Restoration	49.32	-	-	Public	Bois de Sioux Watershed District	Has Not Begun
Parcel 4	Traverse	This parcel has been acquired by the BdSWD for the purposes of this project. No ENRTF funds are proposed for acquisition. Site of proposed Mustinka River Fish and Wildlife Habitat Corridor. Existing land use is agricultural. Future condition will consist of functional floodplain corridor with low flow meandering channel, created and natural wetlands, and native prairie plant communities.	Restoration	45.42	-	-	Public	Bois de Sioux Watershed District	Has Not Begun
Parcel 5	Traverse	This parcel has been acquired by the BdSWD for the purposes of this project. No ENRTF funds are proposed for acquisition. Site of proposed Mustinka River Fish and Wildlife Habitat Corridor. Existing land use is agricultural. Future condition will consist of functional floodplain corridor with low flow	Restoration	46.65	-	-	Public	Bois de Sioux Watershed District	Has Not Begun

		meandering channel, created and natural wetlands, and native prairie plant communities.							
Parcel 6	Traverse	This parcel has been acquired by the BdSWD for the purposes of this project. No ENRTF funds are proposed for acquisition. Site of proposed Mustinka River Fish and Wildlife Habitat Corridor. Existing land use is agricultural. Future condition will consist of functional floodplain corridor with low flow meandering channel, created and natural wetlands, and native prairie plant communities.	Restoration	62.27	-	-	Public	Bois de Sioux Watershed District	Has Not Begun
Parcel 7	Traverse	This parcel has been acquired by the BdSWD for the purposes of this project. No ENRTF funds are proposed for acquisition. Site of proposed Mustinka River Fish and Wildlife Habitat Corridor. Existing land use is agricultural. Future condition will consist of functional floodplain corridor with low flow meandering channel, created and natural wetlands, and native prairie plant communities.	Restoration	41.56	-	-	Public	Bois de Sioux Watershed District	Has Not Begun
Parcel 8	Traverse	This parcel has been acquired by the BdSWD for the purposes of this project. No ENRTF funds are proposed for acquisition. Site of proposed Mustinka River Fish and Wildlife Habitat Corridor. Existing land use is agricultural. Future condition will consist of functional floodplain corridor with low flow meandering channel, created and natural wetlands, and native prairie plant communities.	Restoration	60.13	-	-	Public	Bois de Sioux Watershed District	Has Not Begun
Parcel 9	Traverse	This parcel has been acquired by the BdSWD for the purposes of this project. No ENRTF funds are proposed for acquisition. Site of proposed Mustinka River Fish and Wildlife Habitat Corridor.	Restoration	19.54	-	-	Public	Bois de Sioux Watershed District	Has Not Begun

	Existing land use is agricultural. Future condition will consist of functional floodplain corridor with low flow meandering channel, created and natural wetlands, and native prairie					
	plant communities.					
Totals		448.42	0	-		

Restoration

1. Provide a statement confirming that all restoration activities completed with these funds will occur on land permanently protected by a conservation easement or public ownership.

The BdSWD has already acquired ownership of all necessary lands for project construction through its authorities under MN Statute 103D. Lands will be permanently protected and open to the public for outdoor recreation.

2. Summarize the components and expected outcomes of restoration and management plans for the parcels to be restored by your organization, how these plans are kept on file by your organization, and overall strategies for long-term plan implementation.

The project has three main components: channel and riparian corridor rehabilitation, wetland creation, and native vegetation establishment. The expected outcomes include flood damage reduction, water quality improvements to the river and downstream waterbodies, aquatic habitat creation, native upland habitat, fishery benefits, and public outdoor recreation land. The rehabilitated river channel and floodplain will provide contiguous wildlife habitat, wetlands, and native vegetation in an area that has been in agricultural production for over 100 years. Ongoing monitoring and adaptive management will ensure the project is successful for its intended purposes for future generations. The design plans, management plans, and other relevant project plans are kept on file at the BdSWD office in Wheaton, MN and also by the BdSWD consultant, Moore Engineering, Inc. Overall strategies for long-term plan implementation have been outlined in the plans, and includes monitoring and management of the project and dedicated funding sources for annual project maintenance by BdSWD staff and their consultants.

3. Describe how restoration efforts will utilize and follow the Board of Soil and Water Resources "Native Vegetation Establishment and Enhancement Guidelines" in order to ensure ecological integrity and pollinator enhancement.

BdSWD worked with Minnesota Native Landscapes to develop a native seeding, monitoring and management plan for the rehabilitation corridor. All restoration design components have followed the BWSR Native Vegetation Establishment and Enhancement Guidelines to determine target plant communities, seed selection, establishment methods and overall management strategies. Site-specific monitoring plans have been developed following this guidance. Habitat and native vegetation establishment is also consistent with goals in the MN Prairie Conservation Plan.

4. Describe how the long-term maintenance and management needs of the parcel being restored with these funds will be met and financed into the future.

The project has been designed with long-term stability in mind which has been documented in plans that will direct construction and maintenance of the project. The BdSWD staff and its consultants will ensure the successful establishment of the project through monitoring and adaptive management. Sustainability and maintenance of this project is the responsibility of the BdSWD as required by watershed district law (Minnesota Statutes 103D). Long-term maintenance and management needs will be funded from income generated from agricultural lease agreements on farmlands within a nearby impoundment owned by the BdSWD. Maintenance and management funds are available from the BdSWD's "Construction and Maintenance Fund" which receives an annual contribution through the membership with the Red River Watershed Management Board.

5. Describe how consideration will be given to contracting with Conservation Corps of Minnesota for any restoration activities.

BdSWD will annually review project needs as these will likely vary each year. The BdSWD will contact the Minnesota Conservation Corps regional manager to determine if the needs of the project can be met by an available field crew in a given year.

6. Provide a statement indicating that evaluations will be completed on parcels where activities were implemented both 1) initially after activity completion and 2) three years later as a follow-up. Evaluations should analyze improvements to the parcel and whether goals have been met, identify any problems with the implementation, and identify any findings that can be used to improve implementation of future restoration efforts at the site or

elsewhere.

For the first three years, project site monitoring will occur monthly during the growing season to determine native vegetation establishment. Adaptive management will be used to document and determine methods to address poor establishment, weed control, and other potential issues. Annual monitoring will continue in years 3-5 to document weed populations and any areas of poor establishment. Adaptive management will focus on practices to suppress undesirable weed growth and increase desired species diversity. Practices may include controlled burns, grazing management, mowing or haying. Monitoring results will be compiled. The monitoring results will be used to evaluate whether the project has been successful in improving the parcel and meeting desired project outcomes, identify potential problems areas and corrective measures, and summarize findings for potential future restorations.

Attachments

Required Attachments

Map

File: 7e1dfa9f-4d5.pdf

Alternate Text for Map

Map of the overall project area including the proposed Mustinka River Rehabilitation Corridor located within Grant and Traverse Counties. Map identifies parcels impacted by the project which have been acquired by the BdSWD. Map provides a 3D view of a section of the proposed corridor and low-flow, meandering channel....

Board Resolution or Letter

Title	File
BdSWD Letter Authorizing Application	<u>de4383ef-86e.pdf</u>

Optional Attachments

Support Letter or Other

Title	File
Red River Watershed Management Board_Support Letter	5bf26659-3ad.pdf
Red River Basin Commission Support Letter	<u>381f40d7-3e5.pdf</u>
Certificate of Survey showing affecting parcels	7cf4172c-9d5.pdf
Financial Statement	2ebd7f1d-470.pdf
Background Check Form	<u>c396409c-849.pdf</u>

Difference between Proposal and Work Plan

Describe changes from Proposal to Work Plan Stage

I made the 3 recommendation changes, thanks for your help!

Additional Acknowledgements and Conditions:

The following are acknowledgements and conditions beyond those already included in the above workplan:

Do you understand and acknowledge the ENRTF repayment requirements if the use of capital equipment changes? N/A

Do you agree travel expenses must follow the "Commissioner's Plan" promulgated by the Commissioner of Management of Budget or, for University of Minnesota projects, the University of Minnesota plan? N/A

- Does your project have potential for royalties, copyrights, patents, or sale of products and assets? No
- Do you understand and acknowledge IP and revenue-return and sharing requirements in 116P.10? N/A
- Do you wish to request reinvestment of any revenues into your project instead of returning revenue to the ENRTF? N/A
- Does your project include original, hypothesis-driven research? Yes
- Does the organization have a fiscal agent for this project?

Yes, Bois de Sioux Watershed District

