

Environment and Natural Resources Trust Fund

M.L. 2021 Draft Work Plan

General Information

- ID Number: 2021-071 Staff Lead: Corrie Layfield Date this document submitted to LCCMR: October 15, 2020 Project Title: County Groundwater Atlas
- **Project Budget:** \$1,875,000

Project Manager Information

Name: Paul Putzier

Organization: MN DNR - Ecological and Water Resources Division

Office Telephone: (651) 259-5692

Email: paul.putzier@state.mn.us

Web Address: https://www.dnr.state.mn.us/ewr/index.html

Project Reporting

Date Work Plan Approved by LCCMR: Reporting Schedule: December 1 / June 1 of each year. Project Completion: June 30, 2024 Final Report Due Date: August 14, 2024

Legal Information

Legal Citation: Appropriation Language: Appropriation End Date: June 30, 2024

Narrative

Project Summary: This project supports continuing development of the County Groundwater Atlases. The goal is to provide this valuable water and resource management "information infrastructure" to every county in Minnesota.

Describe the opportunity or problem your proposal seeks to address. Include any relevant background information.

Groundwater is one of the most valuable, often overlooked, and misunderstood natural resources. Our state is placing more demands on our groundwater. The challenge to balance use and protection will only increase over time. The Groundwater Atlas in one important tool for professional planners, resource managers and researchers to help make these critical informed judgments.

Minnesota's healthy environment, growing economy, and vibrant quality of life requires informed use, management and planning related to all the state's natural resources. Industry, researchers, state and local governments and others need comprehensive and accurate information about those resources to do their jobs on behalf of all Minnesotans.

What is your proposed solution to the problem or opportunity discussed above? i.e. What are you seeking funding to do? You will be asked to expand on this in Activities and Milestones.

To address this pressing need, our goal is a Groundwater Atlas for all Minnesota counties as soon as possible. This funding will support atlas work on six more counties.

The atlas is a critical tool for a broad range of resource managers. It provides comprehensive geologic and groundwater mapping and associated information for planners, managers, scientists and citizens statewide for a wide variety of projects such as: water supply planning, land use decisions, resource development, resource protection, transportation planning, agricultural water supply, groundwater research/studies, and Environmental Impact Statements.

Jerry Spetzman, Administrator Chisago Lakes Lake Improvement District, Chisago County stated, "Chisago County uses the atlas to help inform land use policy decisions. Specific examples include: the Pollution Sensitivity of Near-Surface Materials map was used to help determine the location of a natural burial cemetery; the Bedrock Geology map was used to determine if sufficient quantities of ground water was available to cool a natural gas power plant; the sand distribution model was used to inform frac sand."

In the words of Stephanie Grayzeck Souter, Supervisor, Planning and Performance Management Team, Washington County, the Groundwater Atlas of Washington County was "Integral to development of a septic system risk assessment tool."

What are the specific project outcomes as they relate to the public purpose of protection, conservation, preservation, and enhancement of the state's natural resources?

The atlases will provide valuable information and training to future resource managers who, in the decades ahead, will be grappling with the many challenges of balancing use and preservation of their groundwater resources. The atlases will provide an important tool for maintaining long-term stable water supplies for growing economies, and help protect ecological systems that rely on groundwater.

For example. Amanda Guertin, Benton County, noted that they used map overlays from the atlas to help "create a Sensitive Areas Management Plan to identify sensitive areas to be protected from development or disturbance due to critical, vulnerable, or rare water resources."

Project Location

What is the best scale for describing where your work will take place?

County(s): Chippewa, Lake, Lincoln, Pennington, Pipestone, St. Louis,

What is the best scale to describe the area impacted by your work?

County(s): Chippewa, Lake, Lincoln, Pipestone, Pennington, St. Louis,

When will the work impact occur?

In the Future

Activities and Milestones

Activity 1: Completion, publication and dissemination of County Groundwater Atlases

Activity Budget: \$1,875,000

Activity Description:

The DNR will analyze Geologic Atlas data from MGS, prepare a sampling plan, collect groundwater samples in at least six counties, compile field chemistry; analyze groundwater samples for natural chemistry and age-dating isotopes; and assemble aquifer characteristics. The project includes preparing groundwater flow direction maps and groundwater cross sections, pollution sensitivity maps and a published report for each county.

This project will provide GIS data layers for use in decision-support systems, such as county land use planning, and county environmental programs. The assembled GIS layers and electronic files also make the information usable for local, regional, and state decision makers, scientists, industry and citizens.

To introduce local resource professionals to the atlas when complete, DNR will provide hands-on workshops and field trips in cooperation with county staff. Workshops include real-life exercises that demonstrate some of the critical and creative ways to use the groundwater atlas to manage resources.

Project design and data collection for counties in southeast Minnesota may include specialty mapping of the karst groundwater conditions, including dye tracing to help understand complex groundwater flow conditions in this area of vulnerable natural resources.

The goal is to complete Activity 1 work in approximately two years.

Activity Milestones:

Description	Completion Date
Complete groundwater sampling for six counties	June 30, 2023
Complete up to six county stakeholder workshops with completed atlases	June 30, 2024
Publication of six completed County Groundwater Atlases	June 30, 2024

Dissemination

Describe your plans for dissemination, presentation, documentation, or sharing of data, results, samples, physical collections, and other products and how they will follow ENRTF Acknowledgement Requirements and Guidelines. At the completion of a Groundwater Atlas, DNR provides notification to LCCMR staff and to approximately 4,000 email recipients (listserv: http://www.dnr.state.mn.us/emailupdates) who have signed up to receive such notifications. In cooperation with county staff and stakeholders, DNR also uses official news releases that are picked up by media outlets across the state. Additional dissemination outlets include articles or updates in newsletters for organizations such as the MPCA, MDH. MDA, BWSR, Farm Bureau, Minnesota Irrigators Association, Legislative Water Commission, the Minnesota Ground Water Association, internal DNR agency news releases, and presentations at conferences across Minnesota.

Each completed County Groundwater Atlas is printed in paper format (approximately 200 copies) and distributed to the county, libraries, state agencies, and other organizations. County representatives are provided with up to 100 paper (hard) copies of the final atlas to distribute to local stakeholders. Project data, including water chemistry data and GIS data are available on the DNR web site. Water chemistry data are also incorporated into an interagency Equis database that can be used by all state government entities. Printed copies are available at the Minnesota Geological Survey. PDF versions of the complete report are posted to the DNR web site:

https://www.dnr.state.mn.us/waters/groundwater_section/mapping/status.html.

Following the publication of each Part B atlas, a local workshop is held to introduce the report contents and train users in its application. County representatives host the workshop, inviting interested parties. Real-life exercises based on the specific groundwater resources and challenges of the county are used to walk stakeholders through the use of the comprehensive information provided in the CGA for their county. Following dissemination and the local workshop, DNR staff maintain communication with county staff and are available to answer questions and assist in the continued application and use of the atlas.

The Minnesota Environment and Natural Resources Trust Fund (ENRTF) will be acknowledged through use of the trust fund logo or attribution language on project print and electronic media, publications, signage, and other communications per the ENRTF Acknowledgement Guidelines.

Long-Term Implementation and Funding

Describe how the results will be implemented and how any ongoing effort will be funded. If not already addressed as part of the project, how will findings, results, and products developed be implemented after project completion? If additional work is needed, how will this be funded?

The DNR provides training and support to atlas users, through workshops, field trips and support to individual resource managers on specific projects and challenges. With DNR funding, staff groundwater professionals will continue to provide this atlas related support as needed after each county atlas is completed.

Other ENRTF Appropriations Awarded in the Last Six Years

Name	Appropriation	Amount	
		Awarded	
County Geologic Atlases - Part B	M.L. 2015, Chp. 76, Sec. 2, Subd. 03b	\$2,000,000	
County Geologic Atlases - Part B, Mapping Aquifer	M.L. 2019, First Special Session, Chp. 4, Art. 2, Sec. 2,	\$2,400,000	
Hydrology	Subd. 03o		

Budget Summary

Category / Name	Subcategory or Type	Description	Purpose	Gen. Ineli	% Bene	# FTE	Class ified	\$ Amount
Personnel				gible	TIES		Staff?	
Hydrogeologist Supervisor		Project Manager/Senior Technical			20%	0.75	Х	\$101,250
Information Officer 2		Technical Editor			20%	0.75	Х	\$72,250
Hydrogeologist 2/Engineer		Hydrogeologist/Author			20%	1.5	Х	\$114,000
Hydrogeologist 2		Hydrogeologist/Author			20%	1.5	Х	\$171,000
Hydrogeologist 2		Hydrogeologist/Author			20%	1.5	Х	\$123,000
Hydrogeologist 3		Hydrogeologist/Lead Author			20%	0.75	Х	\$93,750
Senior Groundwater Specialist		Project Lead/Karst Geology Specialist			20%	0.45	Х	\$56,250
Research Analyst Senior		Lead GIS			20%	0.75	Х	\$65,250
Hydrogeologist 1 Hydrogeologist/Fieldwork Lead				20%	1.5		\$136,500	
Hydrogeologist 2		Hydrogeologist/Author			20%	1.5	Х	\$120,000
Research Scientist/Hydrogeologist		Chief Author/Senior Technical			20%	1.5	Х	\$204,000
							Sub Total	\$1,257,250
Contracts and Services								
Minnesota Department of Agriculture Chemistry Laboratory University of Minnesota	Professional or Technical Service Contract Professional	MDA Laboratory provides comprehensive chemical analysis of approximately 110 groundwater samples from each county included in the atlas schedule. With ML2021 funding, groundwater from six counties would be analyzed by the MDA for a total of approximately 660 samples analyzed, at a total cost of approximately \$240,000. UM Chemistry Laboratory provides carbon-14		x		0.2		\$240,000
Chemistry Laboratory	or Technical Service Contract	analysis of groundwater samples collected for each county to understand groundwater residence time and groundwater-surface water connections. Analytical costs are approximately \$8,000 per county, or \$48,000 for six counties.						
University of Waterloo	Professional or Technical	The University of Waterloo provides unique laboratory analytical service that are not readily		X		0.4		\$108,000

	Service Contract	available from other vendors for tritium and stable isotopes in groundwater. Cost per county for tritium and stable isotope analysis is approximately \$18,000, or a total cost for six counties of approximately \$108,000			
				Sub Total	\$396,000
Equipment, Tools, and Supplies					
	Tools and Supplies	Supplies, including expendable water sampling supplies. Approx. 660 samples total @ \$30/sample: high volume micro filters; valves and tubing for each well sampled, titration supplies (est. \$19,000). Shipping costs for water samples to laboratories (est. \$1.000).	Disposable supplies used for approximately 110 samples in each of the six counties sampled as part of this proposal.		\$20,000
	Equipment	Non-capital equipment including: water sampling and measurement tools and field analytical meters and equipment (individual instruments/equipment cost less than \$5000 each). Estimated total is \$13,256 for replacement of multiple, individual meters: Trimble, Hack water quality meters, Rugged Pro field probes and titrate system.	Necessary equipment and instruments for groundwater sampling.		\$13,256
				Sub Total	\$33,256
Capital Expenditures					
				Sub Total	-
Acquisitions and Stewardship					
				Sub Total	-
Travel In Minnesota					
	Miles/ Meals/ Lodging	In-state vehicle mileage (est. \$25,000) and travel expenses for meals and lodging (est. \$30,000), primarily for groundwater sampling and field data collection in up to six counties. All travel per the DNR travel policy.	Groundwater sampling in up to six counties.		\$55,000
				Sub Total	\$55,000

Travel Outside						
Minnesota						
					Sub	-
					Total	
Printing and Publication						
	Printing	Each Groundwater Atlas includes hard-copy publication. This includes digital posting as well as off-set printing of approximately 200 copies: 1) One 40-60 page bound report with up to 40 color figures, maps and tables, 2) Three to four full color map plates that are each approximately 24-inches by 36-inches in size. Some Atlases require a second, figures only, bound report. Printing costs also includes vendor preparation of 1,000 post cards for each county and postage to mail to citizens to obtain permission for water-well sampling. Total anticipated printing costs per county (cards, atlases, postage) estimated to be \$8,000. Printing costs for six (6) county atlas estimated to be ~\$48,000.	Post cards are used to request permission from well owners to collect samples from their wells. Approximately 200 copies of the Groundwater Atlas are printed in hard copy for each county for distribution to stakeholders and resource managers. Postage costs are included for post cards and sending copies of the atlas to stakeholders.			\$48,000
					Sub Total	\$48,000
Other Expenses						
		*Direct and Necessary Expenses: HR Support (~\$20,680), Safety Support (~\$3,842), Financial Support (~\$16,812), Communication Support (~\$1,324), IT Support (~\$41,687), and Planning Support (~\$1,149) necessary to accomplish funded programs/projects.	*Direct and Necessary Expenses includes all Department Support Services.			\$85,494
					Sub Total	\$85,494
					Grand Total	\$1,875,000

Classified Staff or Generally Ineligible Expenses

Category/Name	Subcategory or Type	Description	Justification Ineligible Expense or Classified Staff Request
Personnel - Hydrogeologist Supervisor		Project Manager/Senior Technical	Classified : Because the atlas program represents a longer-term project (decades) to complete an atlas for each county, most staff paid for with ENRTF funds are in classified positions hired specifically to accelerate the completion of the atlas work. Staff in these positions generally did not have and currently do not have other assignments. The positions will be canceled and the approved complement of the agency reduced accordingly once the appropriation has been spent.
Personnel - Information Officer 2		Technical Editor	Classified : Because the atlas program represents a longer-term project (decades) to complete an atlas for each county, most staff paid for with ENRTF funds are in classified positions hired specifically to accelerate the completion of the atlas work. Staff in these positions generally did not have and currently do not have other assignments. The positions will be canceled and the approved complement of the agency reduced accordingly once the appropriation has been spent.
Personnel - Hydrogeologist 2/Engineer		Hydrogeologist/Author	Classified : Because the atlas program represents a longer-term project (decades) to complete an atlas for each county, most staff paid for with ENRTF funds are in classified positions hired specifically to accelerate the completion of the atlas work. Staff in these positions generally did not have and currently do not have other assignments. The positions will be canceled and the approved complement of the agency reduced accordingly once the appropriation has been spent.
Personnel - Hydrogeologist 2		Hydrogeologist/Author	Classified : Because the atlas program represents a longer-term project (decades) to complete an atlas for each county, most staff paid for with ENRTF funds are in classified positions hired specifically to accelerate the completion of the atlas work. Staff in these positions generally did not have and currently do not have other assignments. The positions will be canceled and the approved complement of the agency reduced accordingly once the appropriation has been spent.
Personnel - Hydrogeologist 2		Hydrogeologist/Author	Classified : Because the atlas program represents a longer-term project (decades) to complete an atlas for each county, most staff paid for with ENRTF funds are in classified positions hired specifically to accelerate the completion of the atlas work. Staff in these positions generally did not have and currently do not have other assignments. The positions will be canceled and the approved complement of the agency reduced accordingly once the appropriation has been spent.
Personnel - Hydrogeologist 3		Hydrogeologist/Lead Author	Classified : Because the atlas program represents a longer-term project (decades) to complete an atlas for each county, most staff paid for with ENRTF funds are in

			classified positions hired specifically to accelerate the completion of the atlas work. Staff in these positions generally did not have and currently do not have other assignments. The positions will be canceled and the approved complement of the agency reduced accordingly once the appropriation has been spent.
Personnel - Senior Groundwater Specialist		Project Lead/Karst Geology Specialist	Classified : Because the atlas program represents a longer-term project (decades) to complete an atlas for each county, most staff paid for with ENRTF funds are in classified positions hired specifically to accelerate the completion of the atlas work. Staff in these positions generally did not have and currently do not have other assignments. The positions will be canceled and the approved complement of the agency reduced accordingly once the appropriation has been spent.
Personnel - Research Analyst Senior		Lead GIS	Classified : Because the atlas program represents a longer-term project (decades) to complete an atlas for each county, most staff paid for with ENRTF funds are in classified positions hired specifically to accelerate the completion of the atlas work. Staff in these positions generally did not have and currently do not have other assignments. The positions will be canceled and the approved complement of the agency reduced accordingly once the appropriation has been spent.
Personnel - Hydrogeologist 2		Hydrogeologist/Author	Classified : Because the atlas program represents a longer-term project (decades) to complete an atlas for each county, most staff paid for with ENRTF funds are in classified positions hired specifically to accelerate the completion of the atlas work. Staff in these positions generally did not have and currently do not have other assignments. The positions will be canceled and the approved complement of the agency reduced accordingly once the appropriation has been spent.
Personnel - Research Scientist/Hydrogeologist		Chief Author/Senior Technical	Classified : Because the atlas program represents a longer-term project (decades) to complete an atlas for each county, most staff paid for with ENRTF funds are in classified positions hired specifically to accelerate the completion of the atlas work. Staff in these positions generally did not have and currently do not have other assignments. The positions will be canceled and the approved complement of the agency reduced accordingly once the appropriation has been spent.
Contracts and Services - Minnesota Department of Agriculture Chemistry Laboratory	Professional or Technical Service Contract	MDA Laboratory provides comprehensive chemical analysis of approximately 110 groundwater samples from each county included in the atlas schedule. With ML2021 funding, groundwater from six counties would be analyzed by the MDA for a total of approximately	As a State Agency, the MDA is given preference for this contract. This is a single source contract.

		660 samples analyzed, at a total	
		cost of approximately \$240,000.	
Contracts and Services -	Professional or	UM Chemistry Laboratory provides	This is unique laboratory analytical work not readily available from other contractors,
University of Minnesota	Technical Service	carbon-14 analysis of groundwater	and as a state entity, the University of Minnesota Laboratory Is given preference for
Chemistry Laboratory	Contract	samples collected for each county	this work.
		to understand groundwater	This is a single source contract.
		residence time and groundwater-	
		surface water connections.	
		Analytical costs are approximately	
		\$8,000 per county, or \$48,000 for	
		six counties.	
Contracts and Services -	Professional or	The University of Waterloo provides	This is unique laboratory analytical work not readily available from other contractors.
University of Waterloo	Technical Service	unique laboratory analytical service	This is a single source contract.
	Contract	that are not readily available from	
		other vendors for tritium and stable	
		isotopes in groundwater. Cost per	
		county for tritium and stable	
		isotope analysis is approximately	
		\$18,000, or a total cost for six	
		counties of approximately	
		\$108,000.	

Non ENRTF Funds

Category	Specific Source	Use	Status	Amount
State				
Cash	DNR General Funds appropriated by the legislature, and distributed by the commissioner of the DNR.	DNR General Funds to support salaries for atlas staff (~2 FTE) and related support resources for the 2-year project period to support completion of groundwater atlases.	Pending	\$1,200,000
			State Sub Total	\$1,200,000
Non-State				
In-Kind	In-Kind county/local government assistance through staff, resources, facilities and goods.	County/local government assistance to arrange water sampling access, arrange and sponsor local training workshops, field trips and training. Approximately \$4,000/county for up to six counties.	Pending	\$24,000
			Non State Sub Total	\$24,000
			Funds Total	\$1,224,000

Attachments

Required Attachments

Visual Component File: <u>4333a4c0-2c1.pdf</u>

Alternate Text for Visual Component

The first page is a Minnesota map which shows the status of groundwater atlases for each county as of April 2020. Counties are shaded according to their status as either, 1) not yet started, 2) complete/anticipated completion, or as 3) ML2021. This work plan includes work on a groundwater atlas for the six counties shown as ML2021: St. Louis, Lake, Pennington, Pipestone, Lincoln, and Chippewa. Page two is a list of all eighty seven (87) counties grouped by groundwater atlas status....

Optional Attachments

Support Letter or Other

Title	File
County Support for Groundwater Atlas	<u>e762306d-9b8.pdf</u>

Difference between Proposal and Work Plan

Describe changes from Proposal to Work Plan Stage

The recommended funding is 75% of the original proposal request (from \$2,500,000 to \$1,875,000). To achieve this reduction, the work plan was reduced by approximately 25% in all categories. The number of counties planned for this work (including groundwater sampling) was reduced by 25% from eight to six. Polk and Red Lake counties, which were in the original proposal, have been removed from the work plan. The personnel funding was reduced from approximately two (2) years of support to one and one-half (1.5) years, a 25% reduction.

Additional Acknowledgements and Conditions:

The following are acknowledgements and conditions beyond those already included in the above workplan:

Do you understand and acknowledge the ENRTF repayment requirements if the use of capital equipment changes? N/A

Do you agree travel expenses must follow the "Commissioner's Plan" promulgated by the Commissioner of Management of Budget or, for University of Minnesota projects, the University of Minnesota plan? Yes, I agree to the Commissioner's Plan.

- Does your project have potential for royalties, copyrights, patents, or sale of products and assets? No
- Do you understand and acknowledge IP and revenue-return and sharing requirements in 116P.10? $$\rm N/A$$
- Do you wish to request reinvestment of any revenues into your project instead of returning revenue to the ENRTF? N/A
- Does your project include original, hypothesis-driven research?
 - Yes
- Does the organization have a fiscal agent for this project?

No

County Groundwater Atlas



• Water supply planning • Transportation planning • Land use decisions • Agricultural water supply • Resources development • Groundwater studies • Resource protection • Government, industry, citizens • Research



ML2021 counties

- 1. Chippewa
- 2. Lake
- 3. Lincoln
- 4. Pennington
- 5. Pipestone
- 6. St. Louis

Complete/Underway*

- 1. Anoka
- 2. Becker
- 3. Benton
- 4. Blue Earth
- 5. Brown
- 6. Carlton
- 7. Cass
- 8. Carver
- 9. Chisago
- 10. Clay
- 11. Crow Wing
- 12. Dakota
- 13. Dodge
- 14. Fillmore
- 15. Goodhue
- 16. Hennepin
- 17. Houston
- 18. Hubbard
- 19. Isanti
- 20. Kanabec
- 21. Kandiyohi
- 22. McLeod
- 23. Meeker 24. Morrison
- 25. Mower
- 26. Nicollet
- 27. Nobles
- 28. Olmsted
- 29. Pine
- 30. Pope
- 31. Ramsey
- 32. Redwood
- 33. Renville
- 34. Rice
- 35. Rock
- 36. Scott
- 37. Sherburne
- 38. Sibley
- 39. Stearns
- 40. Todd
- 41. Wabasha
- 42. Wadena
- 43. Washington
- 44. Winona
- 45. Wright

Not yet started

- 1. Beltrami
- 2. Big Stone
- 3. Clearwater
- 4. Cook
- 5. Cottonwood
- 6. Douglas
- 7. Fairbault
- 8. Freeborn
- 9. Grant
- 10. Itaska
- 11. Jackson
- 12. Kittson
- 13. Koochiching
- 14. Lac Qui Parle
- 15. Lake of the Woods
- 16. Le Sueur
- 17. Lincoln
- 18. Lyon
- 19. Mahnomen
- 20. Marshall
- 21. Martin
- 22. Mille Lacs
- 23. Murray
- 24. Norman
- 25. Otter Tail
- 26. Polk
- 27. Red Lake
- 28. Roseau
- 29. Steele
- 30. Stevens
- 31. Swift
- 32. Traverse
- 33. Waseca
- 34. Watonwan
- 35. Wilkin
- 36. Yellow Medicine

*Includes counties completed prior to current Part B style.