

**Procedures of the Legislative-Citizen Commission on
Minnesota Resources (LCCMR)
Adopted September 23, 2008**

Revised: June 7, 2016

I. LCCMR

A. Powers and Duties

The LCCMR exercises the authorities and powers designated in M.S. 116P.

B. Membership and Organization

1. Membership pursuant to M.S. 116P: as amended by M.L. 2016, Chp. 186, Sec. 3; as amended by M.L. 2009, Chp. 143, Sec. 3. Minnesota Statutes 2008, section 116P.05, subdivision 2; as amended by ML 2006, Chp. 243, Sec. 5. Minnesota Statutes 2004, section 116P.05; as amended by Laws 2005, First Special Session, Chp. 1, Art. 2, Sec. 135, is amended to read:

**M.S. 116P.05 LEGISLATIVE-CITIZEN COMMISSION ON MINNESOTA
RESOURCES.**

Subdivision 1.Membership.

- (a) *A Legislative-Citizen Commission on Minnesota Resources of 17 members is created in the legislative branch, consisting of the chairs of the house of representatives and senate committees on environment and natural resources finance or designees appointed for the terms of the chairs, four members of the senate appointed by the Subcommittee on Committees of the Committee on Rules and Administration, and four members of the house of representatives appointed by the speaker. At least two members from the senate and two members from the house of representatives must be from the minority caucus. Members are entitled to reimbursement for per diem expenses plus travel expenses incurred in the services of the commission. Seven citizens are members of the commission, five appointed by the governor, one appointed by the Senate Subcommittee on Committees of the Committee on Rules and Administration, and one appointed by the speaker of the house. The citizen members are selected and recommended to the appointing authorities according to subdivision 1a and must:*
 - (1) *have experience or expertise in the science, policy, or practice of the protection, conservation, preservation, and enhancement of the state's air, water, land, fish, wildlife, and other natural resources;*
 - (2) *have strong knowledge in the state's environment and natural resource issues around the state; and*
 - (3) *have demonstrated ability to work in a collaborative environment.*
- (b) *Members shall develop procedures to elect a chair that rotates between legislative and citizen members each meeting. A citizen member, a senate member, and a house of representatives member shall serve as chairs. The citizen members, senate members, and house of representatives members must select their respective chairs. The chair shall preside and convene meetings as often as necessary to conduct duties prescribed by this chapter.*
- (c) *Appointed legislative members shall serve on the commission for two-year terms, beginning in January of each odd-numbered year and continuing through the end of December of the next even-numbered year. Citizen and legislative members continue to serve until their successors are appointed.*
- (d) *A citizen member may be removed by an appointing authority for cause. Vacancies occurring on the commission shall not affect the authority of the*

remaining members of the commission to carry out their duties, and vacancies shall be filled for the remainder of the term in the same manner under paragraph (a).

- (e) Citizen members are entitled to per diem and reimbursement for expenses incurred in the services of the commission, as provided in section 15.059, subdivision 3.*
- (f) The governor's appointments are subject to the advice and consent of the senate.*

Subd. 2.Duties.

- (a) The commission shall recommend an annual or biennial legislative bill for appropriations from the environment and natural resources trust fund and shall adopt a strategic plan as provided in section 116P.08. Approval of the recommended legislative bill requires an affirmative vote of at least 12 members of the commission.*
 - (b) It is a condition of acceptance of the appropriations made from the Minnesota environment and natural resources trust fund, and oil overcharge money under section 4.071, subdivision 2, that the agency or entity receiving the appropriation must submit a work plan and semiannual progress reports in the form determined by the Legislative-Citizen Commission on Minnesota Resources, and comply with applicable reporting requirements under section 116P.16. None of the money provided may be spent unless the commission has approved the pertinent work plan. Modifications to the approved work plan and budget expenditures shall be made through the amendment process established by the commission. The commission shall ensure that the expenditures and outcomes described in the work plan for appropriations funded by the environment and natural resources trust fund are met.*
 - (c) The peer review procedures created under section 116P.08 must also be used to review, comment, and report to the commission on research proposals applying for an appropriation from the oil overcharge money under section 4.071, subdivision 2.*
 - (d) The commission may adopt operating procedures to fulfill its duties under this chapter.*
 - (e) As part of the operating procedures, the commission shall:*
 - (1) ensure that members' expectations are to participate in all meetings related to funding decision recommendations;*
 - (2) recommend adequate funding for increased citizen outreach and communications for trust fund expenditure planning;*
 - (3) allow administrative expenses as part of individual project expenditures based on need;*
 - (4) provide for project outcome evaluation;*
 - (5) keep the grant application, administration, and review process as simple as possible; and*
 - (6) define and emphasize the leveraging of additional sources of money that project proposers should consider when making trust fund proposals.*
2. Periodic Organization – Rotation of Chair, Make up of Executive committee, Election of officers (how often), vacancies, Nominations for officers and executive committee.

Election of Leadership – Nominations and Elections

Date of Elections:

Elections are to be held in January or within 30 days of the date when the last legislative appointments are made of the odd year co-terminus with terms of member appointments. Co-Chairs and Co-Vice Chairs serve until a successor has been elected.

Membership Structure:

An executive committee structure will be made up of the following with members serving 2-year terms.

Tri-Chairs (3):

House, Senate, appointed citizen

Tri-Co-Vice Chairs (3):

House, Senate, appointed citizen

House and Senate Tri-Co-Vice chair will be opposite party (majority/minority) of the elected House and Senate Co-Tri-Chair.

Nominations for Executive Committee:

Nominations for executive committee position by written sign up by member or nomination by another member. Executive Committee Positions shall be nominated and elected in the following order:

Co-Chairs (all three positions)

Vice-Co-Chairs (all three positions)

Elections:

The citizen members, senate members, and house of representatives members must select their respective chairs. Elections may be by written ballot.

Proxy: Members may vote by proxy for election of Executive Committee members only. If a member wishes to vote by proxy he/she shall provide his/her proxy to the Commission staff and indicate the member he/she wishes to have the signed proxy given to.

Rotation of Co-chairs for meetings:

The rotation of the co-chair for meetings will be House, Appointed Citizen, and Senate. The Executive Committee will follow the same chair rotation with LCCMR Executive meetings. The Executive Committee will be chaired by the co-chair designated for the next full meeting.

C. Operations

1. Duties:

- a. The commission shall recommend a budget plan for expenditures from the environment and natural resources trust fund and shall adopt a strategic plan as provided in section 116.P.08.
 - b. The commission shall recommend expenditures to the legislature from the Oil Overcharge money under MS 4.071 and Great Lakes Protection Account under M.S. 116Q.02.
2. In addition, and in pursuit of C. I. above, the LCCMR reviews and acts upon information provided from the following sources: Co-Chair (s), Executive Committee, LCCMR members, Subcommittees, Staff, Legislature, State, federal and local agencies, citizens and private sector.

3. The recommendations, findings, and observations of the LCCMR are forwarded to the appropriate agencies or entities under the signature of the Co-Chair(s) or Director. This includes approving proposed amendments to project work programs.
4. Emerging Issues Account Criteria (See Exhibit 1)
5. Quorum requirements
 - a. A majority of members constitutes a quorum.
 - b. EXCEPTION – all final funding recommendations must receive at least 12 members voting in the affirmative per M.S. 116P.05, Subd. 2.
6. LCCMR appoints Technical Advisory Committees/Panels.
 - a. Technical Advisory groups to advise on strategic planning and funding recommendation per MS 116P.09
7. Conflicts of interest prohibitions and procedures

The conflict of interest Statute for the Trust Fund was first adopted in 1988 and amended in 2006:

MS 116P.09 Subd 6 Conflict of interest. *A commission member, technical advisory committee member, a peer review panelist, or an employee of the commission may not participate in or vote on a decision of the commission, technical advisory committee, or peer review panel relating to an organization in which the member, panelist, or employee has either a direct or indirect personal financial interest. While serving on the commission, technical advisory committee, or peer review panel, or being an employee of the commission, a person shall avoid any potential conflict of interest.*

The LCCMR has strict rules governing conflict of interest to ensure fairness in the proposal review and recommendations process. These restrictions include:

Conflict of Interest Prohibitions

- A person may not serve as a project manager for a proposal pending before the LCCMR if the person is a member or serves on a relevant technical advisory or peer review panel.
- A LCCMR member, technical advisory or peer review panel member may not receive direct personal financial benefit from a proposal being reviewed or funded.

Conflict of Interest to be Managed through Procedures:

Legislative and Non-legislative citizen members of the LCCMR have been appointed because of their interest and expertise in various aspects of Minnesota's natural resources. In addition, peer review and technical review panel members have been appointed by the LCCMR because of their expertise. Nevertheless, certain affiliations may constitute a conflict of interest that must be managed by the LCCMR. They include:

- receipt of indirect personal financial benefit from a proposing organization or proposal being reviewed
- serving as an employee or governing board member of a proposing organization whose proposal is being reviewed
- serving with or without payment as a consultant to a proposer on the proposal being reviewed by LCCMR
- having a family relationship with a proposer or a staff or board member of a proposing organization

A conflict of interest must be identified before or during the initial proposal review process. The member must send a letter to the chair of the LCCMR addressed to the LCCMR office declaring the conflict of interest. Declaring a conflict of interest means that member may not advocate for or against the proposal or vote on the proposal.

In addition, existing law and institutional policies on conflict of interest cover the LCCMR members and staff and other legislative staff.

8. Rules of Order

The LCCMR will use Mason's Manual of Legislative Procedure as the rules of order for the LCCMR.

II. Officers

A. The Co-Chair (s):

1. Presides at LCCMR and Executive Committee meetings

When the designated co-chair is not present to chair the meeting then the co-vice chair would chair the meeting or rotate to another co-chair.

2. Provides direction to staff

3. Authorizes travel – Legislative Co-Chairs

- a. Authorizes travel for LCCMR members. Written authorization or memo confirming verbal authorization to be filed in LCCMR office prior to trip.

Retain the established method for authorizing additional travel by members for functions.

- b. Expense vouchers to be submitted after authorized travel on the following basis:

- i. Per the expense policy of the LCCMR superseded by that of the LCC wherever applicable
- ii. LCCMR staff consistent with expense policy for state employees superseded by LCC guidelines wherever applicable. Director approves for staff. A Legislative Co-Chair (Legislative Co-Vice Chair in absence of Legislative Co-Chair) approves for Director.

4. Sets time, place and date of:

- a. Executive Committee meetings
- b. LCCMR meetings

The co-chairs will be responsible for working with staff to develop an agenda. All three co-chairs review and finalize within a specified period of time.

- c. Authorizes Committee meetings (time, place and date set by Co-Chairs)

B. Co-Vice Chair (s)

1. Performs duties of Co-Chair in absence of Co-Chair.
2. Member of Executive Committee

C. Minutes

Any LCCMR member will move the approval of the minutes and one of the co-chairs or vice co-chairs present not moving approval of the minutes will sign the minutes.

III. Committees

A. Executive Committee

The Committee reviews and acts upon the following matters:

1. Matters brought forth by Co-Chair (s) and Executive Committee members, discussion material provided by Director.
2. Recommends action to full LCCMR, except as noted in 3 and 4 below.
3. Reviews, adopts and amends LCCMR Administrative Budget.
4. Approves work agreements and periodic payment authorization for conduct of LCCMR authorized projects.
5. Gives general direction to LCCMR operations, in both the administrative and functional areas.

B. Oversight Committees

1. Consist of members appointed by the LCCMR Co-Chair.
2. Conduct in-depth review of topics assigned by LCCMR Co-Chair, including hearings and fact-finding trips.
3. Submit findings and recommendations to full LCCMR. When special studies requiring outside staffing are deemed necessary, the Executive Committee must approve a work agreement. In the case of a contingency account allocation for a study to be initiated, the recommended allocation must be submitted to the full LCCMR for approval and recommendation to the Governor per M.S. 116P.
4. Committee meetings to be authorized by LCCMR Legislative Co-Chair and arranged by the Committee Chair.

C. Other Committees

Other Committees may be appointed by the Co-Chair from time to time and will function in essentially the same manner as Oversight committees. The LCCMR designated Legislative Co-Chairs may invite other legislators or other non legislators to attend LCCMR meetings or events and the appropriate expenses may be paid in the same manner as for LCCMR members.

IV. Staff

A. Director is appointed by the full LCCMR.

1. Authorized to hire, fire, organize, supervise and otherwise administer the regular staff, within the budget and staffing limit authorized by the LCCMR and subject to LCC guidelines.
2. Authorized to hire temporary staff and interns outside the limits above, subject to budget availability. Where significant budget adjustment is necessary for same, Director consults with the Executive Committee.
3. Authorized to carry out the LCCMR advisory role to the Legislature and to administer all LCCMR affairs.
4. Brings to attention of Co-Chair(s) and or LCCMR, matters relevant to LCCMR programs.
5. Administers the LCCMR budget. Reviews for approval all non-member expenses. Authorized to make minor corrections consistent with an approved work program.

6. Responsible for constant review of current programs.
7. Responsible for maintaining communications with private sector, federal, state and local government agencies.
8. Responsible for preparations required for all meetings.
9. Provides staff requirements for subcommittees and LCCMR.
10. Exclusive liaison between consultants and Co-Chair(s), LCCMR and subcommittees thereof.
11. Administers all activities necessary regarding the Oil Overcharge money, Great Lakes Protection Account or other funding sources as appropriate.
12. Authorized to approve minor work program changes during a biennium which will help achieve the intended effect of any project. Significant work program amendments, judged by relative size of the proposed amendment or by the significance of the impact on the intended effect of the program, must be referred to LCCMR for approval.
13. Assign responsibility and delegates authority to other staff as appropriate.

Environment and Natural Resources Trust Fund
Emerging Issues Account
Adopted 1/15/08 by LCCMR

116P.08 TRUST FUND EXPENDITURES.

Subd. 4. Legislative recommendations.

d) The commission may recommend the establishment of an annual emerging issues account in its annual legislative bill for funding emerging issues, which come up unexpectedly, but which still adhere to the commission's strategic plan, to be approved by the governor after initiation and recommendation by the commission.

Emerging Issues Account Criteria

The funds in the Emerging Issues Account may be recommended for an effort that has an unexpected and urgent need, such as:

- Addressing environmental or disease issues where delay will threaten the viability of segments of the State's natural resources or human health;
- Implementing a natural resource corrective action where delay will be detrimental to the State's natural resources;
- An opportunity to enhance natural resource management in a timely manner;
- An opportunity to acquire critical land in a timely manner.

Use of the funds must be consistent with the Commission's strategic plan. Notification of the availability of the Emerging Issues Account will be posted on the LCCMR web site.

Requesting funds

To be considered for a LCCMR recommendation for use of the Emerging Issues Account, a letter (one page limit) must be submitted to the LCCMR requesting funds.

The letter must:

- Describe the specific urgency;
- Explain how the request fits the emerging issues account criteria;
- Explain the proposed use of the funds including proposed results and deliverables.

Attached to the letter requesting consideration of funding must be a description of the organization describing its capability to carry out the activity proposed.

Awarding funds

- The Commission will review requests at least semi-annually at posted and open meetings.
 - For a request to be approved, a quorum of the Commission must be present and at least 60% of those members present must vote in favor of approval.
 - If a request is approved by the LCCMR it will be sent to the governor for consideration per M.S. 116P.08, Subd. 4.
 - If the commission recommends that funds be put in the emerging issues account and those funds are made available through the legislative process, the funds should be available starting July 1, for the same two-year period as other recommended funds.
 - o Funds are available for recommendation by the commission to address unexpected and urgent needs until they are spent within the two-year period.
- o If the funds are not spent for an unexpected and urgent need before the start of the second legislative session within the two-year period, the commission may recommend that they be added to an existing Environmental and Natural Resources Trust Fund project that has a critical need for additional funding to achieve the goals of the project.